#### Macroeconomic Policies for Poverty Reduction: Drawing lessons from the Washington Consensus – Post-Washington Consensus Debate (with special Reference to Pakistan and South Asia)

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# **5 Key Issues**

- Understanding poverty dynamics not just poverty levels.
- Macroeconomic dynamics for poverty alleviation:
  - Economic Growth  $\rightarrow$  Labour Market
  - $\rightarrow$  Employment and DW Generation
  - $\rightarrow$  Poverty

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- Understanding Macroeconomic Poverty Dynamics in Pakistan and South Asia: Key Policy Lessons
  - "Washington Consensus" : strengths and shortcomings
- A proposed new "Geneva Consensus"

# **Measuring Poverty**

- MDG Goal on Halving poverty by 2015:
  Concentrating Global Attention on Reducing Poverty
- Yet Poverty Estimates and Movement mired in debate that distract attention.
  - Poverty Line: National vs. Global Benchmarks
  - Shifting Goal Post: US\$1 to US\$1.25 and now to US\$2
  - Bunching of households around the poverty line:
    Small improvements result in major shifts
  - Chronic vs. Transitory Poverty
  - Lack of rigour in estimating impact of economic/ financial crisis, price shocks and disasters on poverty (e.g. Food inflation)

# **KEY NEXUS**

# Economic Growth $\rightarrow$ labour market $\rightarrow$ Employment and DW $\rightarrow$ Poverty reduction

- Welcome UN ILO and ECOSOC initiative to explicitly establish critical link between poverty, employment and DW
- Political and social crisis is essentially lack of remunerative job creation in many developing countries especially for young people ("Arab Spring" or "Rising / Simmering Talibanisation"
- Lack of productive and remunerative employment generation ('Job Crisis') key factor in explaining persistence of poverty in most parts of the world.

## South Asia: Growth – Employment – Wages – Poverty Nexus

India, Bangladesh: Post – 2001: Economic Growth ↑ Sri Lanka - real wages↑- poverty ↓

Pakistan : 2001-2007: Economic Growth ↑ - real wages↑- poverty ↓

> : 2007-2011: Economic Growth ↓ - real wages↓- Poverty ↑

# South Asia: Highest Concentration of World Poverty

Yet today South Asia with over 40 percent of the world's poor (less than US\$1.25) and twothirds of world's undernourished children has the highest concentration of poverty and hunger in the world.

#### South Asia: Impact of the Financial Crisis

Country	FY							
	2004	2005	2006	2007	2008	2009	2010	2011
Bangladesh	6.3	6.0	6.6	6.4	6.2	5.9	5.5	6.0
India	8.5	7.5	9.5	9.6	9.3	6.8	8.0	8.6
Pakistan	7.5	9.0	5.8	6.8	3.7	1.7	3.8	2.4
Sri Lanka	5.4	6.2	7.7	6.8	6.0	3.5	8.0	8.0

#### **GDP Growth Rates**

Source: Economic Survey of Pakistan, 2011; Economic Survey of India, 2009; Bangladesh Economic Review, 2011; Economic Survey of Sri Lanka, 2009; ESCAP, Economic and Social Survey of Asia and the Pacific, 2011.

Fiscal Deficit as Percent of GDP

(%)

Country	FY 2004	FY	FY	FY	FY	FY	FY	FY
		2005	2006	2007	2008	2009	2010	2011
Bangladesh	-3.2	-3.3	-3.2	-3.2	-5.1	-4.1	-5.0	-4.8
India	-8.5	-7.5	-6.5	-5.4	-4.1	-8.5	-9.5	-7.3*
Pakistan	-2.4	-3.3	-4.3	-4.3	-7.6	-5.3	-6.3	-4.0*
Sri Lanka	-7.9	-8.4	8.0	-7.7	-6.8	-10.0	-7.6	_

Source: Ibid.

#### **Annual Average inflation Rates**

								(%)
Country	FY							
	2004	2005	2006	2007	2008	2009	2010	2011
Bangladesh	5.8	6.5	7.2	7.2	9.9	7.0	6.5	6.0
India (WPI)	5.5	6.4	4.3	6.5	4.8	8.0	3.6	9.4*
Pakistan	4.6	9.3	7.9	7.8	12.0	20.8	11.7	14.1
Sri Lanka	9.0	11.0	10.0	15.8	22.6	5.0	6.0	n.a.

Source: Ibid

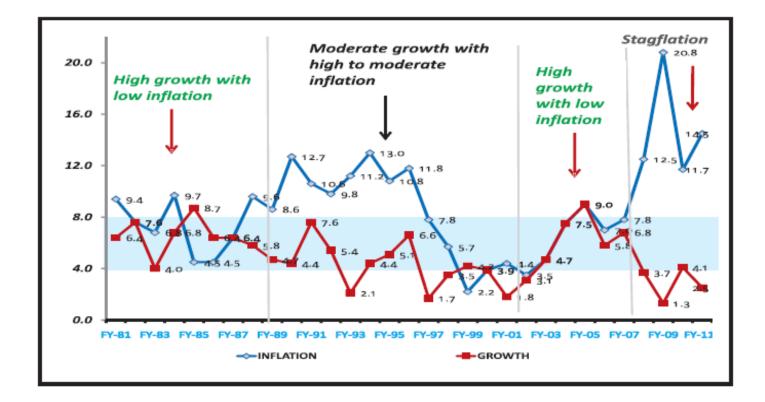
#### **Current Account Balance (as Percent of GDP)**

(%)

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Country	FY							
	2004	2005	2006	2007	2008	2009	2010	2011
Bangladesh	0.3	-0.9	1.3	1.4	0.8	0.8	0.2	-0.1
India	2.3	-0.4	-1.2	-1.0	-1.3	-2.3	-2.8	n.a.
Pakistan	+1.3	-1.6	-4.4	-5.1	-8.7	-5.7	-2.2	+0.4
Sri Lanka	-3.1	-2.7	-5.3	-4.5	-9.8	-0.5	-3.7	_

Source: Ibid

### Pakistan: Macro Economic Performance



#### South Asia: Economic Impact of Global Financial Crisis on Macroeconomic performance – Selected lessons

- Overall: South Asia (excluding Pakistan) was able to deflect successfully the Financial Crisis
- Main Reasons:
  - Strong Macro Fundamentals/Stability (Bangladesh/India)
  - Provided room for Fiscal Stimulus (India)
  - Lack of integration with global financial system
  - Greater reliance on domestic consumption than exports
  - Healthy foreign exchange reserves
  - High growth in remittances
- Source: Rashid Amjad and Musleh ud Din: *Economic and Social Impact of Global Financial Crisis – Implications for macroeconomic and Development Policies in South Asia*, PIDE-ADB-SANEI study, PIDE Monograph Series (2010).

## Policy Responses/Safety Nets to Financial Crisis

- **Bangladesh:** Cash subsidies to key exports; rural employment and road maintenance programmes.
- India: Fiscal stimulus (1.5% of GDP); coordinate monetary/fiscal response NREGP; Rural Self-Employment Programme.
- Sri Lanka (costs of civil Strife/Rehabilitation): moderate Fiscal Stimulus (0.3% of GDP; face of high inflation monetary policy tightened; exchange rate depreciation.
- Pakistan:IMF Stand-by Agreement; Economic<br/>Stabilization; Benazir Direct Income Support<br/>Programme (Rs.1000 to 3.5 million families to be<br/>raised to 7.5 million families).

## **Economic Growth in South Asia:** Key Factors

- Macroeconomic stability key to stimulating economic growth
- Growth in Total Factor Productivity
- Improved HDI
- Competitiveness in Export markets
- Remittances

## **Role of Labour Markets: South Asia**

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- Well functioning and efficient labour market attract both domestic and foreign investment.
- Employment-elasticity and Poverty-elasticity in relation to GDP determined in large measure by structure / rigidities in labour markets.
- Stringent labour laws no longer identified by businessmen as constraint to investment (electricity, corruption, skilled labour seen as major constraints).
- Combine labour flexibility for employers with security for workers.
- Need to build efficient, equitable and rights based labour markets

## Where Jobs Have been Generated: South Asia

- Non-farm sector (livestock)
- Non-Agriculture Rural (Construction, Services)
- Service Sector
- Manufacturing Limited (mainly SMEs/Micro/ Informal)
- Key Issue is not just more employment but better jobs (DW) Indicators:
  - Real Wages
  - Upward labour mobility
    - (vulnerable/secluded groups)
  - Social Protection (very limited)
  - Conditions of work
  - Rights at work

#### "Washington Consensus" (Getting Prices Right)

- Macro Stability
- De-regulation
- Liberalization
- Privatization

### South Asia: Economic Reform Agenda

- Reforms broadly in line with "Washington Consensus"
- Some countries tailored reforms to national priorities rather than be driven by the "Washington Consensus" orthodoxy.
- India vs. Pakistan
  - Capital ControlsExchange rates

#### "Washington Consensus": Key Questions

Would employment / poverty outcomes have been different if South Asian policy makers followed different set of policies?

# South Asia: Where policies/implementation could be better

- Better integration of fiscal/monetary policies
- Ignoring agriculture (forgot people have to eat)
- Investment in human development
- More emphasis on improving functioning of labour market rather than sole obsession with relaxing labour regulatory framework (hire and fire)
- Better targeted social protection / safety nets
- Environmental degradation

### Post-Financial Crisis: "Washington Consensus"

- Little change in basic economic policy (liberalization, privatization de-regulation) of South Asian governments or BWI after the Financial Crisis
  - But two major changes; clear shift in emphasis towards:

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- Employment generation ("More and better Jobs")
- Social protection and safety nets

Towards a "Geneva Consensus" : Productive Employment and Decent Work for Poverty Reduction and Sustainable Development

#### **Key Pillars**

- Macroeconomic stability for Economic Growth
- Ensuring growth penetrates sectors where the poor are concentrated (e.g. informal)
  - Creating employment opportunities for young women and men
- Increase investment in Human Development
- Social Protection/Safety nets/Direct Income Support for vulnerable and excluded groups.
- Protecting the environment
  - "Investing in People Not just investing in Markets"



# THANKS