

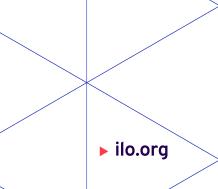
New statistical standards on the informal economy

Draft resolution concerning statistics on the informal economy



#### Content

- Why a revision?
- Process of the revision
- Outline of the proposed conceptual framework
- Proposed main changes of existing concepts and definitions



## **2023** 21st ICLS

#### The current statistical standards

2003

17<sup>th</sup> ICLS
Guidelines
concerning a
statistical definition of
informal employment

Informal employment (job based concept)

Expanded the boundaries of informality

1993 ↓ 15<sup>th</sup> ICLS

Resolution

concerning statistics

of employment in the informal sector

- Informal sector (enterprise based concept)
- Employment in the informal sector (job based concept, but relies on the type of enterprise



▶ ilo.org



## **Background to the revision**

### **Changes in statistical standards**

- Resolution I concerning statistics of work, employment and labour underutilization (19th ICLS, 2013)
  - Introduced the concept of work and identified the five forms of work
- Resolution I concerning statistics on work relationships (20th ICLS, 2018)
  - Introduced a new ICSE-18-Including: Dependent contractors

Need to align the statistical framework on informality to the latest statistical developments

### **Increased experiences**

- Current definitions of informal sector and informal employment are flexible
  - More than 60 countries have a regular measurement
  - Estimates can be produced for more than 100 countries
  - "Consensus" around main criteria to use

Based on country practices, these definitions can be strengthened



#### **Process for revision**

#### 20th ICLS

ILO received a strong mandate to initialize a revision

#### **ILO WG**

Experts from NSO's, ministries from 40 countries, Workers and Employers representatives, observers

Yearly meetings 2019-2022

Substantial progress in developing a proposal for a new standard

#### <u>2022</u>

Series of regional meetings

#### 2023 (Feb)

Tripartite meeting of experts

#### 21st ICLS

Put forward for discussion at the 21st ICLS in 2023



### Additional collaboration and projects

**ILO WG** 

# Engendering informality statistics Funded by Gates foundation

- Ensure the gender relevance of the framework and of data collection methods to allow gender differences to be properly understood
- Contribute to develop improved data collection tools (Pilots being conducted in Uganda and Peru).

#### Ford foundation project

 Improve harmonization and measurement of informal employment among the Arab States

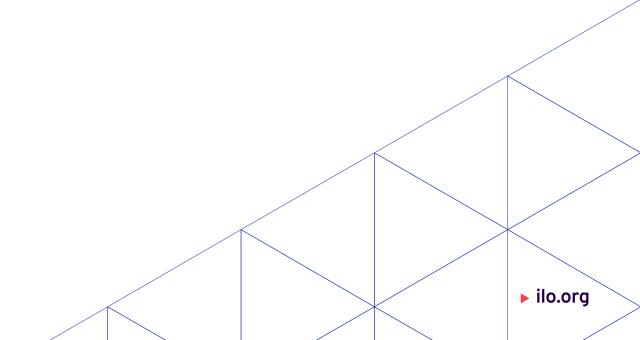
### UNSD/IMF Informal Economy Task Team

- Produced a Guidance note on the IE for integration in the SNA
- Part of the 2025 update of the 2008 SNA
- Ensures alignment between labour statistics and the SNA

Contribute to the development of improved tools and recommendations for the collection of statistics on informality with a strong gender component to support the new resolution



Outline of conceptual framework in the draft resolution concerning statistics on the informal economy





### **Objectives of the framework**

- A comprehensive framework that:
  - Meets the need to compile statistics on informality from the perspective of economic units and persons.
  - Aligned to the 19<sup>th</sup> ICLS resolution I and the SNA
  - Comprehensive but focused framework that fulfils different data and policy needs.
- Proposal is to introduce the:
  - Underlying concept: informal productive activities.
  - Overarching concepts: Informal economy and informal market economy.
- Creates a structure that:
  - Gives a broad scope of informality.
  - Remain a focus on core concepts, that countries should regularly measure.
  - Better explains the different statistical concepts, their links/differences.



#### Structure of the framework

## The underlying reference concept of *informal* productive activities:

- ▶ Defined as: all productive activities carried out by persons or economic units that are in law or in practice not covered by formal arrangements.
- Clarifies the statistical meaning of informality
- ► Links the different reference units together (Economic units, persons, jobs and work activities)
- Reflects informality from the two perspectives of economic statistics and labour statistics.

#### Informal economy

- Defined as: all informal productive activities of persons or economic units.
- A broad overarching umbrella concept, includes:
  - All informal production by economic units within the SNA general production boundary.
  - Informal work: Informal productive activities by persons in relation to employment, own-use production work, unpaid trainee work and other work activities.
- Informal economy and informal work are to be viewed as overarching concepts, not necessary intended to be measured in its totality by one single source.
- Allows countries to focus on specific components depending on relevance and policy objectives using different sources.
- Focus for labour statistics would primary be on the core concepts informal employment and informal sector captured by the narrower concept of **Informal market economy**.



## The structure of the framework

#### Informal productive activities by economic units in the informal economy

	Formal sector	Informal sector *	Household own-use and community sector			
Informal productive activities by economic units		All production by informal household unincorporated market enterprises	Production by informal employees engaged by households and non-formal non-profit organizations  Informal household own-use production formal non-profit or and direct volunted.		duction, non- rofit organizations	
For pay or profit	Informal employment *	Informal employment *	Informal employment *			
	Partly informal productive activities of persons in formal employment *		Partly informal productive activities of persons in formal employment *			
Not for pay or profit	Informal unpaid trainee work	Informal unpaid trainee work	Informal unpaid trainee work	Informal volunteer work		
	Informal volunteer work	Informal volunteer work				
n	Goods and services			Goods	Services	
	SNA production boundary					
		SNA general production boundary				
r	For pay or profit  Not for pay or profit	For pay or profit  Partly informal productive activities of persons in formal employment *  Not for pay or profit  Informal unpaid trainee work  Informal volunteer work  Goods and services  SNA production boundary	is formal informal household unincorporated market enterprises  For pay or profit  Not for pay or profit  Informal unpaid trainee work  Informal volunteer work  Goods and services  SNA production boundary  SNA general production boundary	is formal informal household unincorporated market enterprises informal non-profit organizations  For pay or profit  Partly informal productive activities of persons in formal employment *  Partly informal productive activities of persons in formal employment *  Informal unpaid trainee work  Informal volunteer work  Informal volunteer work  Goods and services  SNA production boundary  Informal household employees engaged by households and non-formal non-profit organizations  Informal employment *  Partly informal productive activities of persons in formal employment *  Informal unpaid trainee work  Informal volunteer work  SNA general production boundary	is formal informal household unincorporated market enterprises informal households and non-formal non-profit organizations informal non-profit organizations informal employment.  For pay or profit  Partly informal productive activities of persons in formal employment.  Partly informal productive activities of persons in formal employment.  Informal unpaid trainee work informal unpaid trainee work informal volunteer work.  Informal volunteer work informal volunteer work informal volunteer work.  SNA production boundary  SNA general production boundary  Informal household employees engaged by households and non-formal non-profit organizations.  Informal employment.  Partly informal productive activities of persons in formal employment.  Informal unpaid trainee work informal unpaid trainee work informal unpaid trainee work.  Informal volunteer work informal vol	

Informal market economy=Informal sector and informal employment, partly informal productive activities



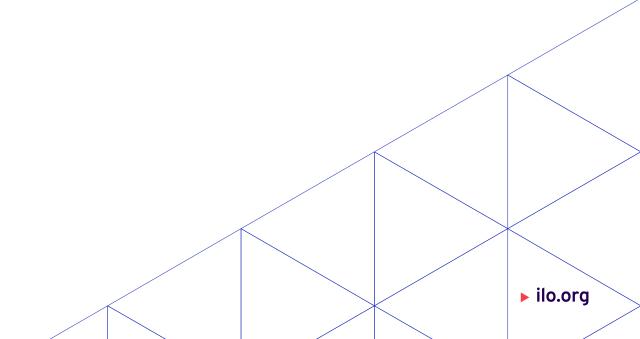
## The structure of the framework Informal productive activities by persons in the informal economy

Persons	Informal work							
Main intention of the productive activities	For pay or profit		Not mainly intended to generate pay or profit					
	Informal productive activities in relation to employment		Informal productive activities in relation to forms of work other than employment					
Informal productive activities by persons	Formal employment with partly informal activities *	Informal employment *	Informal unpaid trainee work Informal organization-based volunteer work Informal other work activities	Informal own-use production work Direct volunteer work				
Sector of the economic unit for which the work is provided	Formal sector	Formal sector	Formal sector					
		Informal sector *	Informal sector *					
	Household own-use community sector	Household own-use community sector	Household own-use community sector	Household own-use community sector				
Relation to SNA production boundary	Goods and services	Goods	Services					
	SNA production boundary							
	SNA general production boun							
* Components of the informal	market economy.							

Informal market economy=Informal employment, partly informal productive activities and informal sector



## Proposed changes relating to informal sector and informal employment





### Further strengthen the definitions

#### The definitions of informal -, formal - HOC - sector:

- Introduce two dimensions:
- The formal status of the economic unit.
- The intended destination of the production.
- Strengthening the operational definition of informal sector:
- Shifted threshold of market production from some to mainly.
- Remove the option to exclude agriculture, explicitly mentioned in the 15<sup>th</sup> ICLS resolution.
- Less flexibility around the operational criteria to use.

#### The definition of informal employment:

- Align to ICSE-18, including integrating dependent contractors.
- Remove the possibility for employees to have formal jobs in an informal enterprise.
- Allow for the possibility for contributing family workers to have formal jobs in countries where formal arrangements are in place for this group.
- Strengthening the operational definition of informal employment:
- Less flexibility around the operational criteria to use, in particular for informal jobs held by employees.
- Stronger recommendations, based on country practices on how to prioritize and combine the criteria.



#### In addition:

#### **Supporting indicator framework**

- Provide data on the structure of informality within a country
- Allows the identification of workers and economic units highly represented or exposed to informality.
- Provide a more granular context to the dichotomy of informality/formality.
- A selected set of indicators is included in the draft resolution.
- Additional indicators included in the supporting indicator framework.

## Improve tools and recommendations for data collection

► That will support countries in implementing the new standard.

## Improve tools and recommendations for dissemination and publication.

Online tool to guide countries in the selection and publication of indicators, depending on country context and policy objectives.



#### Participants in the Conference are asked to:

- (a) evaluate the revised draft standards in a dedicated Committee, and make appropriate recommendations concerning their adoption by the ILO Governing Body and
- (b) express their views on the follow-up activities during the sessions of the Committee established by the Conference to consider the draft resolution concerning statistics on the informal economy.



