



Republic of Zambia

IMPLEMENTATION PLAN

(2019– 2023)



**FOR THE OPERATIONALISATION
OF THE INTEGRATED FRAMEWORK OF
BASIC SOCIAL PROTECTION PROGRAMMES**

August 2019

Foreword

The National Social Protection Policy (NSPP) launched in 2014 provides a progressive vision for poverty and vulnerability reduction based on a coordinated approach to the implementation of Social Protection programmes. Further, the Seventh National Development plan (7NDP) launched in 2017 by the Government of Zambia establishes the need for synergies across different Social Protection programmes and offers ground for a more integrated and coordinated approach to programming through the Integrated Framework of Basic Social Protection Programmes (IFBSPP). The operationalization of the IFBSPP requires an Implementation Plan that identifies programmes and defines roles and targets in line with the portfolio functions of the various Ministries under the Poverty and Vulnerability Reduction Cluster.

In line with the 7NDP, the IFBSPP Implementation Plan brings with it an integrated and orderly approach to Social Protection Programming so as to increase effectiveness and ensures that a comprehensive package of programmes is delivered. This encompasses floor or protection related programmes including the SCT and ladder programmes including Supporting Women's Livelihoods and Women and youth empowerment. Considering that the Social Protection sector covers a broad spectrum of other programmes that include Supporting Women's Livelihoods, Women and youth empowerment, Food Security pack, Public Welfare Assistance Scheme (PWAS), keeping Girls in School (KGS), Disaster Risk mitigation, HIV and AIDS related interventions, this Implementation Plan will synchronize programming in the sector.

The Implementation plan focuses on providing and improving coherence of programme implementation at all levels of non-contributory Social Protection. This is in line with the IFBSPP as it focusses on transfer based interventions under the social assistance, livelihoods and empowerment and disability pillars of the NSPP.

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I am sure that the Implementation Plan will ensure that delivery of Social Protection is anchored on a coherent interlinked system at all levels which will improve resource mobilization and allocation for Social Protection. I wish to encourage line Ministries and different stakeholders to make use of this important tool to improve Social Protection services delivery across our nation.



Hon. Kampamba Mulenga, MP
MINISTER OF COMMUNITY DEVELOPMENT AND SOCIAL SERVICES

Acknowledgements

The development of the integrated framework of basic social protection programmes (IFBSPP) Implementation plan followed the Launch of the Framework in march, 2019. The process to development the plan was comprehensive and underwent consultative discussions with various stakeholders that included Line ministries, the Poverty and Vulnerability Reduction Cluster members and cooperating partners. Further, development of the plan was based on the existing plans and strategies such as the implementation plan of the seventh National Development Plan Volume II. The Implementation Plan of the IFBSPP focuses on transfer and subsidy programmes to improve coherence at programme level of basic Social Protection.

The Implementation Plan gives details on the implementation of Social Protection programmes and serves as an instrument for the operationalization of the IFBSPP, improve coordination and reduce fragmentation of programmes. This will ensure optimal allocation of resources in the Social Protection sector. The Implementation Plan further identifies the themes, objectives and programmes which are broken down into activities to allow for implementation. The Plan clearly defines programmes and targets in line with the portfolio functions of the various Ministries under the Poverty and Vulnerability Reduction Cluster and informs key linkages within the Social Protection sector. The Plan will ensure that programme delivery is anchored on a coherent interlinked system at policy, administrative and implementation levels which will improve resource mobilization for Social Protection. The Plan will also provide the basis for monitoring and evaluation of the implementation of the framework.

I wish to thank all line Ministries, Cluster members and officers from my Ministry for their dedication in the development of this implementation plan. Furthermore, I thank Cooperating partners and in particular the ILO for their financial, technical and material support during the development of the implementation plan.



Pamela Chibonga Kabamba (Mrs)
Permanent Secretary

MINISTER OF COMMUNITY DEVELOPMENT AND SOCIAL SERVICES

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1. Introduction and Background

The Seventh National Development Plan (7NDP) has pioneered an integrated multi-sectoral approach to planning and implementation in Zambia. This was to address the challenge of fragmentation and lack of coordination which led to inefficient use of resources. The Social Protection Sector delivery systems were not unique to this fragmentation across ministries with significant room for improvement with regards to coherence and need to close programming gaps. Several studies pointed out the fact that the social protection system in Zambia was affected by problems of fragmentation, lack of coordination and coherence. The 2013 safety nets review of the World Bank observed that “the fragmentation of programs and the lack of an agreed overarching framework had hindered efforts to make a meaningful impact on poverty levels”.

The Zambian National Social Protection Policy (NSPP) adopted in 2014 offered ground for a more integrated, coordinated approach and informed scale-up decisions regarding the extension of social protection provisions in Zambia. The NSPP contains several references that underline the opportunity to establish an integrated framework of basic social protection programs. On this basis, the Integrated Framework of Basic Social Protection Programs (IFBSPP) was developed.

Following the development of the Framework, the Implementation Plan of the IFBSPP focused on transfer and subsidy programmes to provide coherence on programme level in basic (i.e. non-contributory) social protection. This followed the spectrum of the IFBSPP as it focusses on transfer based interventions under the social assistance, livelihoods and empowerment and disability pillars of the NSPP. It does not include service based interventions and other interventions under the protection and social insurance pillars.

The development of the Implementation Plan for the IFBSPP underwent consultative discussions with relevant stakeholders. Further harmonisation of the plan was made based on the existing plans and strategies such as the implementation plan of the Seventh National Development Plan Volume II.

2. Rationale

Following the launch of the Integrated Framework of Basic Social Protection (IFBSPP) in February, 2019, its implementation was of priority action in line with the aspirations of the Seventh National Development Plan. The IFBSPP under the Poverty and Vulnerability Reduction pillar of the 7NDP “focuses on accelerating the implementation of the Integrated Framework of Basic Social Protection Programmes and putting in place a road map for enhancing an integrated/multi-sector response”.

The framework envisioned to give detail on the programming instruments for the operationalization of the NSPP, improve coordination and reduce fragmentation of non-contributory social protection programs and optimize allocations for non-contributory social protection interventions. However, the IFBSPP has only provided the broad framework of the integration of basic social protection programmes. It therefore follows that to enable the clear operationalisation of the framework, it was necessary to develop an implementation plan which would provide a step by step process of implementing the framework.

The development of the implementation plan for the framework identified the themes, objectives and programmes which were later broken down into activities to allow for implementation. This plan is expected to contribute the provision of a clear definition of programmes and targets in line with the portfolio functions of the various Ministries under the Poverty and Vulnerability Reduction Cluster as well as informing key linkages within social protection programmes and with interventions in other policy areas. Further, the plan is expected to rationalize the provision of non-contributory social protection and reducing fragmentation, leading to increased impact of Government interventions to the poor and vulnerable.

Additionally, the plan will ensure that programme delivery is anchored on a coherent interlinked system at policy, administrative and implementation levels which will improve resource mobilization for social protection and more efficient resource allocation. This plan will also provide the basis of monitoring and evaluation of the implementation of the framework.

In view of the foregoing, it was necessary to develop the implementation plan for the Integrated Framework of Basic Social Protection Programmes to enhance implementation of the framework.

3. Implementation Plan Matrix

Below is the implementation matrix subdivided into two major themes, promotion and protection with the corresponding programmes, objectives and activities.

INTEGRATED FRAMEWORK OF BASIC SOCIAL PROTECTION PROGRAMMES

Theme:
Promotion
(Ladder)

Objective: TO INCREASE ACCESS TO TERTIARY TO THE POOR AND VULNERABLE IN ORDER TO IMPROVE THEIR LIVELIHOODS AND CONTRIBUTE TO HUMAN CAPITAL FOR NATIONAL DEVELOPMENT

Programme: Improved Access to Tertiary Education

Strategies	Output Indicators	Activity	Time Frame																				Responsible Institutions & Partners		Estimated Cost in ZMW ('000,000)		
			2020				2021				2022				2023				2024				Lead:	Other	Total	GRZ	Donor
			Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4					
1. Strengthen the mechanisms for awarding the loans and grants	Number of poor and vulnerable accessing loans and grants	Conduct a scoping exercise on scholarships, loans and grants																					MOHE	MCDSS, MOG, MYS, MOGE	0.4		
		Review and harmonise guidelines on scholarships, loans and grants.																					MOHE	MCDSS, MOG, MYS, MOGE	0.4		
2. Ensure there is free tertiary education for persons with disabilities	Number of persons with disabilities accessing free tertiary education	Finalization of SIs																					MCDS S	MOHE, MYS, MOG, MOGE	0.4		
4. Enhance the establishment of tertiary	Number of tertiary institutions established	Conduct Accreditation of Higher Learning Institutions																					MOHE	ZAQA	5		

501.1

INTEGRATED FRAMEWORK OF BASIC SOCIAL PROTECTION PROGRAMMES

Objective: TO ENHANCE PRODUCTIVITY AMONG THE POOR AND VULNERABLE																										
Programme: Improved Productivity																										
Output Indicators	Activity	Time Frame																				Responsible Institutions & Partners		Estimated Cost in ZMW ('000,000)		
		2020				2021				2022				2023				2024				Lead:	Other			
		Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4			Total	GRZ	Donor
Number of Households/individuals receiving inputs	Establishment of the Integrated Agriculture Input Support programme																					MOA	MFL, MCDS S, SZI	2,668.00		
Agriculture productivity levels																						MOA	MFL, MCDS S, SZI	522.00		
Number of beneficiaries practicing diversification	Integrate all agriculture input subsidy programmes in the ZIAMIS																					MOA	MFL, MCDS S, SZI	22.60		
Number of individuals or households participating in agriculture value chains	support agriculture value chains developments																					MCTI	MOA, MFL	69.10		
	Formations of co-operatives and commodity associations																					MCTI	MOA, MFL, MCDS S	6.70		

		Market linkages enhancements/ establishments of out grower schemes and service providers																	MCTI	MOA, MFL	6.70		
Facilitate the life and business skills	Number of SMEs established by the beneficiaries	Senitisations on the formation of SMEs by the beneficiaries																	MCTI	MoG, MYSC D, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	69.10		
	Number of poor and vulnerable provided with life and business skills	Training the poor and vulnerable in life and business skills																	MCDS S	MoG, MYSC D, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	69.10		
2. Promoti on of climate smart technologies among the poor and vulnerable farmers	Number of farmers practising climate smart agriculture technologies	Training of farmers in conservation Farming																	MOA	MFL, MLNR, MCDS S	69.10		
3.Enhance the provision of extension services	Number of farmers receiving agriculture extention services	Farmer sensitization on improved agriculture services																	MOA	MFL, MCDS S	6.70		

4.Facilitate and enhance market linkages	Number of beneficiaries accessing markets	Support to market information provision																		MCTI	MOA, MFL, MCDS S	6.70		
		Establishment of bulking centres/markets and storage facilities																		MOA	MFL, MCTI	70.00		
5.Promote mentorship programmes	Number of beneficiaries mentored	Development of integrated mentorship packages																		MLSS	MYS, MCDS S, MOG, MOGE, MOHE	0.40		
6. Promote Agricultural Mechanisation	Number of Farmers practising Mechanisation	Provision of farmer Equipment																		MOA	MFL	2.00		
7. Public Works Developments	Public works jobs in rural areas created	Supervision and Monitoring of Public Works																		MLSS	MHID, MWS, MLG, MCDS S	8.00		
	Public works framework for local job creation implemented	Development of Public Works Frameworks																		MLSS	MHID, MWS, MLG, MCDS S	0.40		
																						3,596.60	-	

INTEGRATED FRAMEWORK OF BASIC SOCIAL PROTECTION PROGRAMMES

Objective: TO EMPOWER THE POOR AND VULNERABLE GROUPS ACROSS THE LIFE CYCLE IN ORDER TO IMPROVE THEIR LIVELIHOODS																											
Programme: Integrated Empowerment																											
Output Indicators	Activity	Time Frame																Responsible Institutions & Partners		Estimated Cost in ZMW ('000,000)							
		2020				2021				2022				2023									2024				Lead:
		Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4			Total	GRZ	Donor	
Empowerment Guidelines reviewed and hamonized	Conduct a workshop to review existing empowerment guidelines																						MCDSS	MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	0.4		
	Conduct a workshop to harmonize empowerment guidelines																						MCDSS	MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	0.4		
	Pretest harmonized guidelines in 5 districts																						MCDSS	MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	1.03		

		Conduct a workshop to validate the harmonized empowerment guidelines																		MCDSS	MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	0.4		
		Launch Harmonized Empowerment guidelines																		MCDSS	MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	0.15		
2. Enhance the provision of loans and grants	Number of poor and vulnerable accessing loans and grants	Conduct a mapping exercise on all empowerment programmes																		MCDSS	SZI, MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	0.4		
		Integrate all empowerment programmes in the ZISPIS																		MCDSS	SZI, MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	4.52		

		Train end users in the ZISPIS																			MCDSS	SZI, MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	1.41		
		Establish an empowerment committee																			MCDSS	SZI, MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	0.002		
		Develop terms of reference for the committee																			MCDSS	SZI, MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	0.002		
3. Improve the capacity of the poor and vulnerable to manage the resources	Number of poor and Vulnerable receiving trainings, mentorship and services	Conduct a mapping exercise on training modules for all empowerment programmes																			MCDSS	MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	0.002		

		Conduct a workshop to harmonize training modules on empowerment																		MCDSS	MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	0.4		
		Pretest and Validate Training Modules																		MCDSS	MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	0.406		
		Conduct Training exercise for beneficiaries																		MCDSS	MoG, MYSCD, MoFL, MoGE, CPs, ZAPD, CEEC, NTFD, CPs	11.522		
4. Enhance productivity and production among the poor and vulnerable across the value chains	Agriculture productivity for the poor and vulnerable	Conduct provincial comparative Assessments																		MCTI	MoFL, MOA MCDSS	0.4388		
		formation of Co-operatives																		MCTI	MoFL, MOA MCDSS	1.1216		
		Transfer of technologies through trainings, Study tours and Exchange																		MCTI	MoFL, MOA MCDSS	11.522		

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Theme:
Protection
(Floor)

Objective: TO IMPROVE NUTRITION THROUGH AN INTERGRATED SOCIAL PROTECTION SYSTEM

PROGRAMME: INTERGRATED NUTRITIONAL IMPROVEMENT

Strategy	Output Indicators	Activity	Time Frame																Responsible Institution & Partners		Estimated Cost in Zambian Kwacha ('000,000)						
			2020				2021				2022				2023				2024				Lead:	Other	TOTAL COST	GRZ	Donor
			Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4					
HARMONIZE AND STRENGTHEN THE MECHANISMS FOR IMPROVED NUTRITION	Intergrated Nutritional Guidelines reviewed and harmonised	Review and harmonize existing guidelines on nutrition																					MoH (NFNC)	MoA, MWS, MCDSS, MoGE, MLG (Local Authorities) MFL, NFNC, NGOs, CPs	1.13		
	Mapping exercise conducted	Conducting mapping exercise for service providers and clientile																					MoH	MoA, MWS, MCDSS, MoGE, MLG (Local Authorities) MFL, NFNC, NGOs, CPs	0.01		

	Existence of Functional Nutritional Governance Structures at Provincial, District and Sub-District Levels	Strengthen the nutrition Governance system at Provincial, District and Sub-District Level																			MoH	MoA, MWS, MCDSS, MoGE, MLG (Local Authorities) MFL, NFNC, NGOs, CPs	0.78		
	intergrated nutritional management system developed and operationalised	Develop and operationalise an intergrated nutrition management information system																			MoH (NFNC)	MoA, MWS, MCDSS, MoGE, MLG (Local Authorities) MFL, NFNC, NGOs, CPs	1.00		
	Number of Community halls intergrated with nutrition	Integrate nutrition in community (halls) based welfare centres																			MCDSS	MoA, MWS, MCDSS, MoGE, MLG (Local Authorities) MFL, NFNC, NGOs, CPs	150.00		

Objective: TO IMPROVE EDUCATION FOR THE ATTAINMENT OF SUSTAINABLE SOCIAL PROTECTION

PROGRAMME: EDUCATION ENHANCEMENT

Strategy	Output Indicators	Activity	Time Frame																Responsible Institution & Partners		Estimated Cost in						
			2020				2021				2022				2023				2024				Lead:	Other	Zambian Kwacha (Million)		
			Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4			Total Cost	GRZ	Donor
ENHANCE ACCESS TO AFFORDABLE AND QUALITY EDUCATION..	Directory of Education services and support providers developed	undertake mapping of education services and support providers.																					MoGE	MoA, MWS, MCDSS, MoGE, MLG (Local Authorities) MFL, NFNC, NGOs, CPs	0.01		
	Needs assesment report produced	Conduct education support needs assessment																					MCDSS	MoA, MWS, MCDSS, MoGE, MLG (Local Authorities) MFL, NFNC, NGOs, CPs	0.50		

	Harmonise d guidelines developed	Develop harmonize d mechanism for idenficatio n, selection and support to OVCs																			MCDSS	MoA, MWS, MCDSS, MoGE, MLG (Local Authorities) MFL, NFNC, NGOs, CPs	1.13		
	Number of Districts implementi ng school feeding programm es	Scale up the school feeding programm es to all the Districts																			MoGE	MoA, MWS, MCDSS, MoGE, MLG (Local Authorities) MFL, NFNC, NGOs, CPs	200.00		
	Number of girls supported	Increase integrated support to girl child education.																			MoGE	MoA, MWS, MCDSS, MoGE, MLG (Local Authorities) MFL, NFNC, NGOs, CPs	300.00		

Objective: TO STRENGTHENDISASTER RISK MANAGEMENT AND MITIGATION FOR SUSTAINABLE SOCIAL PROTECTION																										
PROGRAMME: DISASTER RISK MANAGEMENT																										
Output Indicators	Activity	Time Frame																Responsible Institutions & Partners		Estimated Cost in						
		2020				2021				2022				2023				2024				Lead:	Other	Zambian Kwacha (Million)		
		Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4			Total Cost	GRZ	Donor
Hazard risk map produced	undertake Hazard and risk mapping of disaster prone areas.																					DMMU	All line Ministries, NGOs, CPs	1.00		
Number of multi sectoral Satellite Disaster management committees trained	Build capacity of the multi sectoral sittelite Disaster Management committee in risk awareness and early warning																					DMMU	All line Ministries, NGOs, CPs	20.00		

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	Number of institutions participating in relief support activities	Strengthen the coordination of relief support																					MCDSS	DMMU, MoHA, NGOs, CPs	0.10		
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			Objective: TO REDUCE EXTREME AND INTER-GENERATIONAL POVERTY																											
			PROGRAMME: INCOME SECURITY PROMOTION																											
Strategy	Output Indicators	Activity	Time Frame																Responsible Institutions & Partners				Estimated Cost in							
			2020				2021				2022				2023				2024				Lead:	Other	Zambian Kwacha (Million)					
			Q 1	Q 2	Q 3	Q 4	Q 1	Q2	Q 3	Q4	Q 1	Q2	Q 3	Q 4	Q1	Q 2	Q3	Q 4	Q1	Q 2	Q 3	Q 4			Total Cost	GR Z	Donor			
TO PROVIDE REGULAR AND PREDICTABLE TRANSFERS TO POOR AND VULNERABLE HOUSEHOLDS...	Harmonized directory of income security providers produced	Mapping exercise for all income security providers																					MCDS S	CPs	0.20					
	Number of institutions and value of transfers mobilized	Mobilize adequate and sustainable multi sectoral support for transfers																					MCDS S	CPs	0.10					
	Number of SP programmes linked	Strengthen linkages to other social protection programmes																					MCDS S	CPs	0.05					

Objective: TO IMPROVE ACCESS TO QUALITY HEALTH SERVICES																										
PROGRAMME: PROVISION OF QUALITY HEALTH SERVICES																										
Output Indicators	Activity	Time Frame																Responsible Institutions & Partners		Estimated Cost in Zambian Kwacha (Million)						
		2020				2021				2022				2023				2024					Lead:	Other		
		Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4				GRZ	Donor
Number of qualified Health workers recruited	Lobby for the recruitment of qualified Health workers to reduce patient to health worker ratio																					MoH	NGOs, FBOs, CPs	Refer to Yellow Book		
650 HF completed	Expedite the completion of the 650 Health Facilities																					MoH	NGOs, FBOs, CPs	Refer to Yellow Book		
Number of persons with disabilities provided with assistive devices and accessing HF	Mobilise wheelchairs and crutches for persons with disabilities to access HF																									
Number of HF constructed	Lobby for the construction of additional Health Facilities (labs etc)																					MoH	NGOs, FBOs, CPs	Refer to Yellow Book		

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4. **Monitoring and Evaluation**

Using the output indicators outlined in the implementation plan, a matrix will be developed to provide a guide for tracking the progress of the implementation of the Integrated Framework of Basic Social Protection Programmes annually and a midterm evaluation after five years.

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