 APPL. 22 – C.1900



### INTERNATIONAL LABOUR OFFICE

REPORT FORM FOR THE

[VIOLENCE AND HARASSMENT CONVENTION,  
2019 (No. 190)](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810)

The present report form is for the use of the countries which have ratified the Convention. It has been approved by the Governing Body of the International Labour Office, in accordance with article 22 of the ILO Constitution, which reads as follows: “Each of the Members agrees to make an annual report to the International Labour Office on the measures which it has taken to give effect to the provisions of Conventions to which it is a party. These reports shall be made in such form and shall contain such particulars as the Governing Body may request.”

The Government may deem it useful to consult the appended text of the [Violence and Harassment](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_ILO_CODE%3AR206) [Recommendation, 2019 (No. 206),[[1]](#footnote-1)](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_ILO_CODE%3AR206)  the provisions of which supplement the present Convention and can contribute to a better understanding of its requirements and facilitate its application.

Some of the matters with which this Convention deals may be beyond the immediate competence of the ministry responsible for labour questions, so that the preparation of a full report on the application of the Convention may necessitate consultation of other competent ministries or government agencies.

#### PRACTICAL GUIDANCE FOR DRAWING UP REPORTS

**First report**

If this is your Government’s first report following the entry into force of the Convention in your country, full information should be given on the way in which your country has given effect to its obligations under the Convention.

Please provide the information specifically requested below under each Article or group of Articles in the “implementing measures” box, with a reference to the relevant parts of the documents concerned (such as the relevant provisions of the laws, regulations or other measures, or collective agreements, including by extending or adapting existing occupational safety and health measures to cover violence and harassment and developing specific measures where necessary). If any of this material is available from the internet, the link to the relevant documents may be inserted in the “implementing measures” box. Otherwise, please provide a copy of these documents in the language the document has been drafted or it is available.

##### Subsequent reports

In subsequent reports, your Government will be requested to review and update the information provided in its last report and to reply to any comments regarding the application of the Convention which have been addressed to your Government by the Committee of Experts on the Application of Conventions and Recommendations or by the Conference Committee on the Application of Standards.

To this effect, a prefilled report form will be made available to your Government when the report will be requested, with the following main features:

* the possibility to update the “implementing measures” boxes by modifying the information last provided;
* the possibility to only check a box where the information last provided remains up-to-date;
* hyperlinks to the supervisory bodies pending comments, if any, will be included in the form under the corresponding provisions of the Convention, with a specific box allowing your Government to reply to such comments.

#### COMPLIANCE WITH OBLIGATIONS UNDER ARTICLE 23, PARAGRAPH 2, £ OF THE ILO CONSTITUTION

*Please indicate in the box below the representative organizations of employers and workers to which copies of the present report have been communicated in accordance with article 23, paragraph 2, of the Constitution of the International Labour Organisation.[[2]](#footnote-2)2 If copies of the report have not been communicated to representative organizations of employers and/or workers, or if they have been communicated to bodies other than such organizations, please supply information on any particular circumstances existing in your country, which explains the procedure followed.*

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| **Organizations to which copies of the report have been communicated:** |

*Please indicate whether you have received from representative organizations of employers or workers any observations, either of a general kind or in connection with the present or the previous report, regarding the practical application of the provisions of the Convention or the application of the legislation or other measures implementing the Convention. If so, please communicate a copy of the observations received, together with any comments that you consider useful.*

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| **Observations received, if any:**    **Comments of your Government on observations received, if any:** |

1. DEFINITIONS

##### [Article 1](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A1) and [Article 7.](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A7) Definitions of violence and harassment in the world of work

1. Article 1(1)(a) provides that the term “violence and harassment” in the world of work refers to a range of unacceptable behaviours and practices, or threats thereof, whether a single occurrence or repeated, that aim at, result in, or are likely to result in physical, psychological, sexual or economic harm, and includes gender-based violence and harassment. Article 1(2) provides that without prejudice to subparagraph (a) of Article 1(1), definitions in national laws and regulations may provide for a single concept or separate concepts. Article 7 requires Members to adopt laws and regulations to define violence and harassment in the world of work, including gender-based violence and harassment.

*Please indicate in the box “implementing measures” below the definition(s) of violence and harassment in the world of work, whether as a single concept or separate concepts, and specify the relevant national laws and regulations. Please make sure that all definitions are reproduced in the box below, in particular where they provide for separate concepts as foreseen under Article 1(2).*

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| **Implementing measures:** |

1. Article 1(1)(b) provides that the term “gender-based violence and harassment” means violence and harassment directed at persons because of their sex or gender, or affecting persons of a particular sex or gender disproportionately, and includes sexual harassment. Article 1(2) provides that without prejudice to subparagraph (b) of Article 1(1), definitions in national laws and regulations may provide for a single concept or separate concepts.

*Please indicate in the box “implementing measures” below the definition(s) of gender-based violence and harassment in the world of work, whether as a single concept or separate concepts, and specify the relevant national laws and regulations. Please make sure that all definitions are reproduced in the box below, in particular where they provide for separate concepts as foreseen under Article 1(2).*

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| **Implementing measures:** |

1. SCOPE

##### [Article 2.](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A2) Persons protected and sectors covered

1. *Please indicate in the box “implementing measures” below whether the national laws and regulations, collective agreements or other measures that prevent, address and eliminate violence and harassment in the world of work, protect workers and other persons in the world of work, including:*

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| *(a) employees;* | ***Yes*** | ***No*** |
| *(b) other persons working irrespective of their contractual status;* | ***Yes*** | ***No*** |
| *(c) persons in training (including interns and apprentices);* | ***Yes*** | ***No*** |
| *(d) workers whose employment has been terminated;* | ***Yes*** | ***No*** |
| *(e) volunteers;* | ***Yes*** | ***No*** |
| *(f) job seekers and job applicants;* | ***Yes*** | ***No*** |
| *(g) individuals exercising the authority, duties or responsibilities  of an employer.* | ***Yes*** | ***No*** |

*Please specify any categories of persons excluded.*

*Please also specify the relevant provisions of the laws, regulations, collective agreements or other measures.*

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| **Implementing measures:** |

1. *Please indicate in the box “implementing measures” below how the national laws and regulations, collective agreements or other measures that address violence and harassment in the world of work, cover all sectors, whether private or public, both in the formal and informal economy, and whether in urban or rural areas.*

*Please specify any exclusions related to Article 2(2).*

*Please also specify the relevant provisions of the laws, regulations, collective agreements or other measures.*

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| **Implementing measures:** |

##### [Article 3.](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A3) Territorial scope

*Please indicate in the box “implementing measures” below whether the national laws and regulations, collective agreements or other measures that address violence and harassment in the world of work cover violence and harassment occurring in the course of, linked with or arising out of work:*

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| *(a) in the workplace, including public and private spaces  where they are a place of work;* | ***Yes*** | ***No*** |
| *(b) in places where the worker is paid, takes a rest break or meal,  or uses sanitary, washing and changing facilities;* | ***Yes*** | ***No*** |
| *(c) during work-related trips, travel training, events or social activities;* | ***Yes*** | ***No*** |
| *(d) through work-related communications, including those enabled by information and communication technologies;* | ***Yes*** | ***No*** |
| *(e) in employer-provided accommodation;* | ***Yes*** | ***No*** |
| *(f) when commuting to and from work.* | ***Yes*** | ***No*** |
| *Please specify any exclusions related to Article 3.*  *Please also specify the relevant provisions of the laws, regulations, collective agreements or other measures.* |  |  |

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| **Implementing measures:** |

1. APPROACH AND CORE PRINCIPLES TO ADDRESS VIOLENCE AND  
   HARASSMENT IN THE WORLD OF WORK

##### [Article 4](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A4)(2). Approach for the prevention and elimination of violence and harassment in the world of work

1. *Please provide in the box “implementing measures” below a* ***general overview*** *of the approach adopted for the prevention and elimination of violence and harassment in the world of work, including information on the legislative, regulatory and policy framework and on enforcement and monitoring, remedies and support, sanctions, education and training, inspection and investigation (Article 4(2)).[[3]](#footnote-3)*

*Please specify how this approach:*

* is inclusive, integrated and gender-responsive; and
* takes into account violence and harassment involving third parties, where applicable.

*Please note that* ***further details*** *about the elements of such approach will be asked for throughout the report form.*

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| **Implementing measures:** |

1. *Please specify whether the representative employers’ and workers’ organizations have been consulted regarding the approach for the prevention and elimination of violence and harassment in the world of work (Article 4(2)):* ***Yes***   ***No***

*If yes, please provide information on the consultation process in the box “implementing measures” below.*

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| **Implementing measures:** |

1. *Please indicate in the box “implementing measures” how the approach recognizes the different and complementary roles of government, employers and workers and their respective organizations, taking into account the varying nature and extent of their respective responsibilities (Article 4(3).*

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| **Implementing measures:** |

##### [Article 5.](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A5) Fundamental principles and rights at work

1. *Please indicate in the box “implementing measures” below the actions taken to respect, promote and realize the fundamental principles and rights at work, namely freedom of association and the effective recognition of the right to collective bargaining, the elimination of all forms of forced or compulsory labour, the effective abolition of child labour and the elimination of discrimination in respect of employment and occupation, with a view to preventing and eliminating violence and harassment in the world of work.*

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| **Implementing measures:**  *Freedom of association and the effective recognition of the right to collective bargaining:*    *The elimination of all forms of forced or compulsory labour:*    *The effective abolition of child labour:*    *The elimination of discrimination in respect of employment and occupation:* |

1. *Please indicate in the box “implementing measures” below the actions taken to promote decent work, with a view to preventing and eliminating violence and harassment in the world of work.*

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| **Implementing measures:** |

##### [Article 6.](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A6) Right to equality and non-discrimination

*Please indicate in the box “implementing measures” below the provisions of the laws, regulations and policies ensuring the right to equality and non-discrimination in employment and occupation, including for women workers, as well as for workers and other persons belonging to one or more vulnerable groups or groups in situations of vulnerability that are disproportionately affected by violence and harassment in the world of work.*

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| **Implementing measures:** |

1. PROTECTION AND PREVENTION

##### [Article 7.](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A7) Prohibition of violence and harassment in the world of work

*Please indicate in the box “implementing measures” below the laws and regulations that prohibit violence and harassment in the world of work, including gender-based violence and harassment. Please specify the relevant provisions of these laws and regulations, including where separate definitions are provided for as foreseen in Article 1(2).*

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| **Implementing measures:** |

##### [Article 8.](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A8) Appropriate measures of prevention

*Please indicate in the box “implementing measures” below (specifying the relevant provisions of the laws, regulations, collective agreements or other measures):*

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| **Implementing measures:**  *The appropriate measures taken to prevent violence and harassment in the world of work:*    *How the appropriate preventive measures:*   1. *recognize the role of public authorities in the case of informal economy workers;*      1. *identify the sectors or occupations and work arrangements in which workers and other persons concerned are more exposed to violence and harassment, in consultation with the employers’ and workers’ organizations concerned and through other means; and*      1. *effectively protect informal economy workers, as well as workers and other persons concerned in sectors or occupations and work arrangements more exposed to violence and harassment.* |

##### [Article 9.](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A9) Responsibilities of employers

*Please indicate in the box “implementing measures” below:*

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| **Implementing measures:**  *The laws and regulations that require employers to take appropriate steps commensurate with their degree of control to prevent violence and harassment in the world of work, including gender-based violence and harassment:*    *In particular, how laws and regulations require employers to, so far as is reasonably practicable, to:*   1. *adopt and implement, in consultation with workers and their representatives, a workplace policy on violence and harassment;*      1. *take into account violence and harassment and associated psychological risks in the management of occupational safety and health;*      1. *identify hazards and assess the risks of violence and harassment, with the participation of workers and their representatives and take measures to prevent and control them;*      1. *provide to workers and other persons concerned information and training, in accessible formats as appropriate, on the identified hazards and risks of violence and harassment and the associated prevention and protection measures, including on their rights and responsibilities of workers and other persons concerned in relation to the workplace policy referred to above under question 1(a).* |

1. ENFORCEMENT AND REMEDIES

##### [Article 10(a) and (h).](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A10) Monitoring and enforcement

*Please indicate in the box “implementing measures” below the measures taken to monitor and enforce national laws and regulations regarding violence and harassment in the world of work (Article 10(a)).*

*Please also indicate the measures taken to ensure that labour inspectorates and other relevant authorities, as appropriate, are empowered to deal with violence and harassment in the world of work, including by issuing orders requiring measures with immediate executory force and orders to stop work in cases of an imminent danger to life, health or safety, subject to any right of appeal to a judicial or administrative authority which may be provided by law (Article 10(h)).*

*Please specify the relevant provisions of the laws, regulations, or collective agreements and provide details on any other measures.*

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| **Implementing measures:** |

##### [Article 10(b) and (e).](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A10) Remedies and support to victims and access to complaint and dispute resolution mechanisms

1. *Please describe in the box “implementing measures” below how easy access is ensured to appropriate and effective remedies and safe, fair and effective reporting and dispute resolution mechanisms and procedures in cases of violence and harassment in the world of work, such as:*

* complaint and investigation procedures, as well as, where appropriate, dispute resolution mechanisms at the workplace level (Article 10(b)(i));
* dispute resolution mechanisms external to the workplace (Article 10(b)(ii));
* courts or tribunals (Article 10(b)(iii));
* protection against victimization of or retaliation against complainants, victims, witnesses and whistle-blowers (Article 10(b)(iv)); and
* legal, social, medical and administrative support measures available for complainants and victims (Article 10(b)(v)).

*Please specify the relevant provisions of the laws, regulations, or collective agreements and provide details on any other measures.*

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| **Implementing measures:** |

1. *Please specify in the box “implementing measures” below how it is ensured that victims of gender- based violence and harassment in the world of work have an effective access to gender-responsive, safe and effective complaint and dispute resolution mechanisms, support, services and remedies (Article 10(e)). Please also specify the relevant provisions of the laws, regulations, collective agreements or other measures.*

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| **Implementing measures:** |

##### [Article 10(c).](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A10) Protection of privacy and confidentiality

*Please indicate in the box “implementing measures” below the measures taken to protect the privacy of individuals involved in cases of violence and harassment in the world of work and confidentiality, to the extent possible and as appropriate, and to ensure that requirements for privacy and confidentiality are not misused. Please specify the relevant provisions of the laws, regulations, collective agreements or other measures.*

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| **Implementing measures:** |

##### [Article 10(d).](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A10) Sanctions

*Please indicate in the box “implementing measures” below the sanctions provided for, where appropriate, in cases of violence and harassment in the world of work. Please specify the relevant provisions of the laws, regulations, or collective agreements and provide details on any other measures.*

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| **Implementing measures:** |

##### [Article 10(f).](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A10) Impact of domestic violence in the world of work

*Please indicate in the box “implementing measures” the measures taken to recognize the effects of domestic violence and, so far as is reasonably practicable, to mitigate its impact in the world of work. Please specify the relevant provisions of the laws, regulations, or collective agreements and provide details on any other measures.*

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| **Implementing measures:** |

##### [Article 10(g).](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A10) Workers’ right of removal and duty to inform management

*Please indicate in the box “implementing measures” below how it is ensured that workers have the right to remove themselves from a work situation which they have reasonable justification to believe presents an imminent and serious danger to life, health or safety due to violence and harassment, without suffering retaliation or other undue consequences, and the duty to inform management. Please specify the relevant provisions of the laws, regulations, or collective agreements and provide details on any other measures.*

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| **Implementing measures:** |

1. GUIDANCE, TRAINING AND AWARENESS-RAISING

##### [Article 11(a).](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A11) Addressing violence and harassment in the world of work in relevant national policies

*Please indicate in the box “implementing measures” below the steps taken, in consultation with representative employers’ and workers’ organizations, seeking to ensure that violence and harassment in the world of work is addressed in relevant national policies, such as those concerning occupational safety and health, equality and non-discrimination, and migration.*

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| **Implementing measures:** |

##### [Article 11(b) and (c).](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A11) Guidance and training tools and awareness-raising campaigns

*Please indicate in the box “implementing measures” below the steps taken, in consultation with representative employers’ and workers’ organizations, seeking to ensure that:*

* employers and workers and their organizations, and relevant authorities, are provided with guidance, resources, training or other tools, in accessible formats as appropriate, on violence and harassment in the world of work, including on gender-based violence and harassment;
* initiatives, including awareness-raising campaigns, are undertaken.

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| **Implementing measures:** |

1. METHODS OF APPLICATION

##### [Article 12.](https://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB%3A12100%3A0%3A%3ANO%3A%3AP12100_INSTRUMENT_ID%3A3999810&A12) National laws, regulations, collective agreements and other measures consistent with national practice

*If they have not been already listed above, please specify in the box “implementing measures” below:*

* the laws and regulations that apply the provisions of the Convention with their exact references (please include hyperlinks or, if not available, provide copies of these laws and regulations);
* any collective agreements that apply the provisions of the Convention (please include hyperlinks or, if not available, provide copies of these collective agreements); and
* any other measures consistent with national practice that have been adopted to apply the provisions of the Convention (such as extending or adapting existing occupational safety and health measures to cover violence and harassment and developing specific measures when necessary).

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| **Implementing measures:** |

1. APPLICATION IN PRACTICE

*Please indicate in the box “application in practice” below whether courts of law or other tribunals have given decisions involving questions of principle relating to the application of the Convention. If so, please supply the text of these decisions.*

*Please give a general appreciation of the manner in which the Convention is applied in your country and supply – in so far as the information in question has not already been supplied in connection with other questions in this form – extracts of reports from the labour inspection and other enforcement and/or monitoring bodies, where such bodies exist, addressing violence and harassment in the world of work, and, where such statistics exist, information on the number of workers and other persons concerned covered by the measures giving effect to the Convention, disaggregated by sex and age, as well as the number and nature of cases dealt with and information on the sactions imposed in practice (including on the number and types of sanctions handed down, and actually enforced) and the remedies granted.*

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| **Application in practice:** |

 ANNEX0

Convention concerning the elimination of violence and harassment   
in the world of work, 2019 (No. 190)

# PREAMBLE

The General Conference of the International Labour Organization,

Having been convened at Geneva by the Governing Body of the International Labour Office, and having met in its 108th (Centenary) Session on 10 June 2019, and

Recalling that the Declaration of Philadelphia affirms that all human beings, irrespective of race, creed or sex, have the right to pursue both their material well-being and their spiritual development in conditions of freedom and dignity, of economic security and equal opportunity, and

Reaffirming the relevance of the fundamental Conventions of the International Labour Organization, and

Recalling other relevant international instruments such as the Universal Declaration of Human Rights, the International Covenant on Civil and Political Rights, the International Covenant on Economic, Social and Cultural Rights, the International Convention on the Elimination of All Forms of Racial Discrimination, the Convention on the Elimination of All Forms of Discrimination against Women, the International Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families, and the Convention on the Rights of Persons with Disabilities, and

Recognizing the right of everyone to a world of work free from violence and harassment, including gender-based violence and harassment, and

Recognizing that violence and harassment in the world of work can constitute a human rights violation or abuse, and that violence and harassment is a threat to equal opportunities, is unacceptable and incompatible with decent work, and

Recognizing the importance of a work culture based on mutual respect and dignity of the human being to prevent violence and harassment, and

Recalling that Members have an important responsibility to promote a general environment of zero tolerance to violence and harassment in order to facilitate the prevention of such behaviours and practices, and that all actors in the world of work must refrain from, prevent and address violence and harassment, and

Acknowledging that violence and harassment in the world of work affects a person’s psychological, physical and sexual health, dignity, and family and social environment, and

Recognizing that violence and harassment also affects the quality of public and private services, and may prevent persons, particularly women, from accessing, and remaining and advancing in the labour market, and

Noting that violence and harassment is incompatible with the promotion of sustainable enterprises and impacts negatively on the organization of work, workplace relations, worker engagement, enterprise reputation, and productivity, and

Acknowledging that gender-based violence and harassment disproportionately affects women and girls, and recognizing that an inclusive, integrated and gender-responsive approach, which tackles underlying causes and risk factors, including gender stereotypes, multiple and intersecting forms of discrimination, and unequal gender-based power relations, is essential to ending violence and harassment in the world of work, and

Noting that domestic violence can affect employment, productivity and health and safety, and that governments, employers’ and workers’ organizations and labour market institutions can help, as part of other measures, to recognize, respond to and address the impacts of domestic violence, and

Having decided upon the adoption of certain proposals concerning violence and harassment in the world of work, which is the fifth item on the agenda of the session, and

Having determined that these proposals shall take the form of an international Convention, adopts this twenty-first day of June of the year two thousand and nineteen the following Convention, which may be cited as the Violence and Harassment Convention, 2019:

# I. DEFINITIONS

Article 1

1. For the purpose of this Convention:
2. the term “violence and harassment” in the world of work refers to a range of unacceptable behaviours and practices, or threats thereof, whether a single occurrence or repeated, that aim at, result in, or are likely to result in physical, psychological, sexual or economic harm, and includes gender-based violence and harassment;
3. the term “gender-based violence and harassment” means violence and harassment directed at persons because of their sex or gender, or affecting persons of a particular sex or gender disproportionately, and includes sexual harassment.
4. Without prejudice to subparagraphs (a) and (b) of paragraph 1 of this Article, definitions in national laws and regulations may provide for a single concept or separate concepts.

# II. SCOPE

Article 2

1. This Convention protects workers and other persons in the world of work, including employees as defined by national law and practice, as well as persons working irrespective of their contractual status, persons in training, including interns and apprentices, workers whose employment has been terminated, volunteers, jobseekers and job applicants, and individuals exercising the authority, duties or responsibilities of an employer.
2. This Convention applies to all sectors, whether private or public, both in the formal and informal economy, and whether in urban or rural areas.

Article 3

This Convention applies to violence and harassment in the world of work occurring in the course of, linked with or arising out of work:

1. in the workplace, including public and private spaces where they are a place of work;
2. in places where the worker is paid, takes a rest break or a meal, or uses sanitary, washing and changing facilities;
3. during work-related trips, travel, training, events or social activities;
4. through work-related communications, including those enabled by information and communication technologies;
5. in employer-provided accommodation; and
6. when commuting to and from work.

# III. CORE PRINCIPLES

Article 4

1. Each Member which ratifies this Convention shall respect, promote and realize the right of everyone to a world of work free from violence and harassment.
2. Each Member shall adopt, in accordance with national law and circumstances and in consultation with representative employers’ and workers’ organizations, an inclusive, integrated and gender-responsive approach for the prevention and elimination of violence and harassment in the world of work. Such an approach should take into account violence and harassment involving third parties, where applicable, and includes:
3. prohibiting in law violence and harassment;
4. ensuring that relevant policies address violence and harassment;
5. adopting a comprehensive strategy in order to implement measures to prevent and combat violence and harassment;
6. establishing or strengthening enforcement and monitoring mechanisms;
7. ensuring access to remedies and support for victims;
8. providing for sanctions;
9. developing tools, guidance, education and training, and raising awareness, in accessible formats as appropriate; and
10. ensuring effective means of inspection and investigation of cases of violence and harassment, including through labour inspectorates or other competent bodies.
11. In adopting and implementing the approach referred to in paragraph 2 of this Article, each Member shall recognize the different and complementary roles and functions of governments, and employers and workers and their respective organizations, taking into account the varying nature and extent of their respective responsibilities.

Article 5

With a view to preventing and eliminating violence and harassment in the world of work, each Member shall respect, promote and realize the fundamental principles and rights at work, namely freedom of association and the effective recognition of the right to collective bargaining, the elimination of all forms of forced or compulsory labour, the effective abolition of child labour and the elimination of discrimination in respect of employment and occupation, as well as promote decent work.

Article 6

Each Member shall adopt laws, regulations and policies ensuring the right to equality and non-discrimination in employment and occupation, including for women workers, as well as for workers and other persons belonging to one or more vulnerable groups or groups in situations of vulnerability that are disproportionately affected by violence and harassment in the world of work.

# IV. PROTECTION AND PREVENTION

Article 7

Without prejudice to and consistent with Article 1, each Member shall adopt laws and regulations to define and prohibit violence and harassment in the world of work, including gender-based violence and harassment.

Article 8

Each Member shall take appropriate measures to prevent violence and harassment in the world of work, including:

1. recognizing the important role of public authorities in the case of informal economy workers;
2. identifying, in consultation with the employers’ and workers’ organizations concerned and through other means, the sectors or occupations and work arrangements in which workers and other persons concerned are more exposed to violence and harassment; and
3. taking measures to effectively protect such persons.

Article 9

Each Member shall adopt laws and regulations requiring employers to take appropriate steps commensurate with their degree of control to prevent violence and harassment in the world of work, including gender-based violence and harassment, and in particular, so far as is reasonably practicable, to:

1. adopt and implement, in consultation with workers and their representatives, a workplace policy on violence and harassment;
2. take into account violence and harassment and associated psychosocial risks in the management of occupational safety and health;
3. identify hazards and assess the risks of violence and harassment, with the participation of workers and their representatives, and take measures to prevent and control them; and
4. provide to workers and other persons concerned information and training, in accessible formats as appropriate, on the identified hazards and risks of violence and harassment and the associated prevention and protection measures, including on the rights and responsibilities of workers and other persons concerned in relation to the policy referred to in subparagraph (a) of this Article.

# V. ENFORCEMENT AND REMEDIES

Article 10

Each Member shall take appropriate measures to:

1. monitor and enforce national laws and regulations regarding violence and harassment in the
2. world of work;
3. ensure easy access to appropriate and effective remedies and safe, fair and effective reporting and dispute resolution mechanisms and procedures in cases of violence and harassment in the world of work, such as:
4. complaint and investigation procedures, as well as, where appropriate, dispute resolution mechanisms at the workplace level;
5. dispute resolution mechanisms external to the workplace;
6. courts or tribunals;
7. protection against victimization of or retaliation against complainants, victims, witnesses and whistle-blowers; and
8. legal, social, medical and administrative support measures for complainants and victims;
9. protect the privacy of those individuals involved and confidentiality, to the extent possible and as appropriate, and ensure that requirements for privacy and confidentiality are not misused;
10. provide for sanctions, where appropriate, in cases of violence and harassment in the world of work;
11. provide that victims of gender-based violence and harassment in the world of work have effective access to gender-responsive, safe and effective complaint and dispute resolution mechanisms, support, services and remedies;
12. recognize the effects of domestic violence and, so far as is reasonably practicable, mitigate its impact in the world of work;
13. ensure that workers have the right to remove themselves from a work situation which they have reasonable justification to believe presents an imminent and serious danger to life, health or safety due to violence and harassment, without suffering retaliation or other undue consequences, and the duty to inform management; and
14. ensure that labour inspectorates and other relevant authorities, as appropriate, are empowered to deal with violence and harassment in the world of work, including by issuing orders requiring measures with immediate executory force, and orders to stop work in cases of an imminent danger to life, health or safety, subject to any right of appeal to a judicial or administrative authority which may be provided by law.

# VI. GUIDANCE, TRAINING AND AWARENESS-RAISING

Article 11

Each Member, in consultation with representative employers’ and workers’ organizations, shall seek to ensure that:

1. violence and harassment in the world of work is addressed in relevant national policies, such as those concerning occupational safety and health, equality and non-discrimination, and migration;
2. employers and workers and their organizations, and relevant authorities, are provided with guidance, resources, training or other tools, in accessible formats as appropriate, on violence and harassment in the world of work, including on gender-based violence and harassment; and
3. initiatives, including awareness-raising campaigns, are undertaken.

# VII. METHODS OF APPLICATION

Article 12

The provisions of this Convention shall be applied by means of national laws and regulations, as well as through collective agreements or other measures consistent with national practice, including by extending or adapting existing occupational safety and health measures to cover violence and harassment and developing specific measures where necessary.

# VIII. FINAL PROVISIONS

Article 13

The formal ratifications of this Convention shall be communicated to the Director-General of the International Labour Office for registration.

Article 14

1. This Convention shall be binding only upon those Members of the International Labour Organization whose ratifications have been registered with the Director-General of the International Labour Office.
2. It shall come into force twelve months after the date on which the ratifications of two Members have been registered with the Director- General.
3. Thereafter, this Convention shall come into force for any Member twelve months after the date on which its ratification is registered.

Article 15

1. A Member which has ratified this Convention may denounce it after the expiration of ten years from the date on which the Convention first comes into force, by an act communicated to the Director-General of the International Labour Office for registration. Such denunciation shall not take effect until one year after the date on which it is registered.
2. Each Member which has ratified this Convention and which does not, within the year following the expiration of the period of ten years mentioned in the preceding paragraph, exercise the right of denunciation provided for in this Article, will be bound for another period of ten years and, thereafter, may denounce this Convention within the first year of each new period of ten years under the terms provided for in this Article.

Article 16

1. The Director-General of the International Labour Office shall notify all Members of the International Labour Organization of the registration of all ratifications and denunciations that have been communicated by the Members of the Organization.
2. When notifying the Members of the Organization of the registration of the second ratification that has been communicated, the Director-General shall draw the attention of the Members of the Organization to the date upon which the Convention will come into force.

Article 17

The Director-General of the International Labour Office shall communicate to the Secretary- General of the United Nations for registration in accordance with Article 102 of the Charter of the United Nations full particulars of all ratifications and denunciations that have been registered in accordance with the provisions of the preceding Articles.

Article 18

At such times as it may consider necessary, the Governing Body of the International Labour Office shall present to the General Conference a report on the working of this Convention and shall examine the desirability of placing on the agenda of the Conference the question of its revision in whole or in part.

Article 19

1. Should the Conference adopt a new Convention revising this Convention, then, unless the new Convention otherwise provides:
2. the ratification by a Member of the new revising Convention shall ipso jure involve the immediate denunciation of this Convention, notwithstanding the provisions of Article 15 above, if and when the new revising Convention shall have come into force;
3. as from the date when the new revising Convention comes into force, this Convention shall cease to be open to ratification by the Members.
4. This Convention shall in any case remain in force in its actual form and content for those Members which have ratified it but have not ratified the revising Convention.

Article 20

The English and French versions of the text of this Convention are equally authoritative.

Recommendation concerning the elimination of violence and harassment in the world of work, 2019 (No. 206)

# PREAMBLE

The General Conference of the International Labour Organization,

Having been convened at Geneva by the Governing Body of the International Labour Office, and having met in its 108th (Centenary) Session on 10 June 2019, and

Having adopted the Violence and Harassment Convention, 2019, and

Having decided upon the adoption of certain proposals concerning violence and harassment in the world of work, which is the fifth item on the agenda of the session, and

Having determined that these proposals shall take the form of a Recommendation supplementing the Violence and Harassment Convention, 2019,

adopts this twenty-first day of June of the year two thousand and nineteen the following Recommendation, which may be cited as the Violence and Harassment Recommendation, 2019:

1. The provisions of this Recommendation supplement those of the Violence and Harassment Convention, 2019 (hereafter referred to as “the Convention”), and should be considered in conjunction with them.

# I. CORE PRINCIPLES

1. In adopting and implementing the inclusive, integrated and gender responsive approach referred to in Article 4, paragraph 2, of the Convention, Members should address violence and harassment in the world of work in labour and employment, occupational safety and health, equality and non-discrimination law, and in criminal law, where appropriate.
2. Members should ensure that all workers and employers, including those in sectors, occupations and work arrangements that are more exposed to violence and harassment, fully enjoy freedom of association and the effective recognition of the right to collective bargaining consistent with the Freedom of Association and Protection of the Right to Organise Convention, 1948 (No. 87), and the Right to Organise and Collective Bargaining Convention, 1949 (No. 98).
3. Members should take appropriate measures to:
4. promote the effective recognition of the right to collective bargaining at all levels as a means of preventing and addressing violence and harassment and, to the extent possible, mitigating the impact of domestic violence in the world of work; and
5. support such collective bargaining through the collection and dissemination of information on related trends and good practices regarding the negotiation process and the content of collective agreements.
6. Members should ensure that provisions on violence and harassment in national laws, regulations and policies take into account the equality and non-discrimination instruments of the International Labour Organization, including the Equal Remuneration Convention (No. 100) and Recommendation (No. 90), 1951, and the Discrimination (Employment and Occupation) Convention (No. 111) and Recommendation (No. 111), 1958,and other relevant instruments.

# II. PROTECTION AND PREVENTION

1. Occupational safety and health provisions on violence and harassment in national laws, regulations and policies should take into account relevant occupational safety and health instruments of the International Labour Organization, such as the Occupational Safety and Health Convention, 1981 (No. 155), and the Promotional Framework for Occupational Safety and Health Convention, 2006 (No. 187).
2. Members should, as appropriate, specify in laws and regulations that workers and their representatives should take part in the design, implementation and monitoring of the workplace policy referred to in Article 9(a) of the Convention, and such policy should:
3. state that violence and harassment will not be tolerated;
4. establish violence and harassment prevention programmes with, if appropriate, measurable objectives;
5. specify the rights and responsibilities of the workers and the employer;
6. contain information on complaint and investigation procedures;
7. provide that all internal and external communications related to incidents of violence and harassment will be duly considered, and acted upon as appropriate;
8. specify the right to privacy of individuals and confidentiality, as referred to in Article 10(c) of the Convention, while balancing the right of workers to be made aware of all hazards; and
9. include measures to protect complainants, victims, witnesses and whistle-blowers against victimization or retaliation.
10. The workplace risk assessment referred to in Article 9(c) of the Convention should take into account factors that increase the likelihood of violence and harassment, including psychosocial hazards and risks. Particular attention should be paid to the hazards and risks that:
11. arise from working conditions and arrangements, work organization and human resource management, as appropriate;
12. involve third parties such as clients, customers, service providers, users, patients and members of the public; and
13. arise from discrimination, abuse of power relations, and gender, cultural and social norms that support violence and harassment.
14. Members should adopt appropriate measures for sectors or occupations and work arrangements in which exposure to violence and harassment may be more likely, such as night work, work in isolation, health, hospitality, social services, emergency services, domestic work, transport, education or entertainment.
15. Members should take legislative or other measures to protect migrant workers, particularly women migrant workers, regardless of migrant status, in origin, transit and destination countries as appropriate, from violence and harassment in the world of work.
16. In facilitating the transition from the informal to the formal economy, Members should provide resources and assistance for informal economy workers and employers, and their associations, to prevent and address violence and harassment in the informal economy.
17. Members should ensure that measures to prevent violence and harassment do not result in the restriction of the participation in specific jobs, sectors or occupations, or their exclusion therefrom, of women and the groups referred to in Article 6 of the Convention.
18. The reference to vulnerable groups and groups in situations of vulnerability in Article 6 of the Convention should be interpreted in accordance with applicable international labour standards and international instruments on human rights.

# III. ENFORCEMENT, REMEDIES AND ASSISTANCE

1. The remedies referred to in Article 10(b) of the Convention could include:
2. the right to resign with compensation;
3. reinstatement;
4. appropriate compensation for damages;
5. orders requiring measures with immediate executory force to be taken to ensure that certain conduct is stopped or that policies or practices are changed; and
6. legal fees and costs according to national law and practice.
7. Victims of violence and harassment in the world of work should have access to compensation in cases of psychosocial, physical or any other injury or illness which results in incapacity to work.
8. The complaint and dispute resolution mechanisms for gender-based violence and harassment referred to in Article 10(e) of the Convention should include measures such as:
9. courts with expertise in cases of gender-based violence and harassment;
10. timely and efficient processing;
11. legal advice and assistance for complainants and victims;
12. guides and other information resources available and accessible in the languages that are widely spoken in the country; and
13. shifting of the burden of proof, as appropriate, in proceedings other than criminal proceedings.
14. The support, services and remedies for victims of gender-based violence and harassment referred to in Article 10(e) of the Convention should include measures such as:
15. support to help victims re-enter the labour market;
16. counselling and information services, in an accessible manner as appropriate;
17. 24-hour hotlines;
18. emergency services;
19. medical care and treatment and psychological support;
20. crisis centres, including shelters; and
21. specialized police units or specially trained officers to support victims.
22. Appropriate measures to mitigate the impacts of domestic violence in the world of work referred to in Article 10(f) of the Convention could include:
23. leave for victims of domestic violence;
24. flexible work arrangements and protection for victims of domestic violence;
25. temporary protection against dismissal for victims of domestic violence, as appropriate, except on grounds unrelated to domestic violence and its consequences;
26. the inclusion of domestic violence in workplace risk assessments;
27. a referral system to public mitigation measures for domestic violence, where they exist; and
28. awareness-raising about the effects of domestic violence.
29. Perpetrators of violence and harassment in the world of work should be held accountable and provided counselling or other measures, where appropriate, with a view to preventing the reoccurrence of violence and harassment, and facilitating their reintegration into work, where appropriate.
30. Labour inspectors and officials of other competent authorities, as appropriate, should undergo gender-responsive training with a view to identifying and addressing violence and harassment in the world of work, including psychosocial hazards and risks, gender-based violence and harassment, and discrimination against particular groups of workers.
31. The mandate of national bodies responsible for labour inspection, occupational safety and health, and equality and non-discrimination, including gender equality, should cover violence and harassment in the world of work.
32. Members should make efforts to collect and publish statistics on violence and harassment in the world of work disaggregated by sex, form of violence and harassment, and sector of economic activity, including with respect to the groups referred to in Article 6 of the Convention.

# IV. GUIDANCE, TRAINING AND AWARENESS-RAISING

1. Members should fund, develop, implement and disseminate, as appropriate:
2. programmes aimed at addressing factors that increase the likelihood of violence and harassment in the world of work, including discrimination, the abuse of power relations, and gender, cultural and social norms that support violence and harassment;
3. gender-responsive guidelines and training programmes to assist judges, labour inspectors, police officers, prosecutors and other public officials in fulfilling their mandate regarding violence and harassment in the world of work, as well as to assist public and private employers and workers and their organizations in preventing and addressing violence and harassment in the world of work;
4. model codes of practice and risk assessment tools on violence and harassment in the world of work, either general or sector-specific, taking into account the specific situations of workers and other persons belonging to the groups referred to in Article 6 of the Convention;
5. public awareness-raising campaigns in the various languages of the country, including those of the migrant workers residing in the country, that convey the unacceptability of violence and harassment, in particular gender-based violence and harassment, address discriminatory attitudes and prevent stigmatization of victims, complainants, witnesses and whistle-blowers;
6. gender-responsive curricula and instructional materials on violence and harassment, including gender-based violence and harassment, at all levels of education and vocational training, in line with national law and circumstances;
7. materials for journalists and other media personnel on gender-based violence and harassment, including its underlying causes and risk factors, with due respect for their independence and freedom of expression; and
8. public campaigns aimed at fostering safe, healthy and harmonious workplaces free from violence and harassment.

1. For questions regarding Article 10, please see, in particular, Paragraphs 14, 16, 17 and 18 of Recommendation

   No. 206. [↑](#footnote-ref-1)
2. Article 23, paragraph 2, of the Constitution reads as follows: “Each Member shall communicate to the representative organisations recognised for the purpose of article 3 copies of the information and reports communicated to the Director-General in pursuance of articles 19 and 22.” [↑](#footnote-ref-2)
3. According to Article 4(2), such an approach includes: “(a) prohibiting in law violence and harassment; (b) ensuring that relevant policies address violence and harassment; (c) adopting a comprehensive strategy in order to implement measures to prevent and combat violence and harassment; (d) establishing or strengthening enforcement and monitoring mechanisms; (e) ensuring access to remedies and support for victims; (f) providing for sanctions; developing tools, guidance, education and training, and raising awareness, in accessible formats as appropriate; and (h) ensuring effective means of inspection and investigation of cases of violence and harassment, including through labour inspectorates or other competent bodies.” [↑](#footnote-ref-3)