



**Second item on the agenda:  
Programme and Budget proposals  
for 2014–15 and other questions**

**First report of the Finance Committee  
of Government Representatives**

1. The Finance Committee of Government Representatives met on 6 and 13 June 2013 with Ms B. Hernández Narváez (Mexico) as Chairperson and Reporter.

**Request of the Government of Comoros,  
under paragraph 4 of article 13 of the  
Constitution of the International Labour  
Organisation, for permission to vote**

2. The Committee had before it a request (document C.F./D.2) from the Government of Comoros for permission to vote at the Conference. This request was referred to the Finance Committee as a matter of urgency in accordance with paragraph 1 of article 31 of the Standing Orders of the Conference. The text of the request, received on 30 May 2013, is as follows:

---

Union of the Comoros  
Ministry of Employment, Labour,  
Vocational Training and  
Women's Entrepreneurship  
Moroni, 30 May 2013

Ref. No. 013-37/METFPEF/CAB

The Director-General,  
International Labour Office

Subject: Request for recovery of the right to vote

Dear Sir,

Referring to your letter, ref. No. F10-246 of 24 April 2013, acknowledging receipt of 54,461 Swiss francs in payment of part of the arrears in our contributions, I have the honour to inform you that the Government of the Union of the Comoros wishes to settle the arrears in contributions owed to the International Labour Organization and to recover its right to vote in order to participate actively in the work of the Organization.

In recent years the State of the Comoros has been through a long period of political, institutional and economic crisis, threatening the existence of the Comorian nation and thus limiting its capacity to discharge its obligations, including its international obligations.

Moreover, in a context of severe budgetary constraints and declining public development assistance, the Government has been unable to meet its commitments, and in particular the agreement to reschedule the settlement of its arrears in contributions to the ILO reached in June 2008 at the 97th Session of the International Labour Conference.

Today, with the support of the international community, peace and political and institutional stability have been restored in the Comoros, and the Government has begun to implement a development agenda focused on rebuilding the country and its credibility.

Accordingly, the Government reiterates its intention to seek to regularize its contributions to the ILO, and would thus be grateful if you would kindly submit to the competent bodies of the ILO the following proposal for the settlement of the arrears in contributions of the Union of the Comoros:

- (a) The Union of the Comoros will pay the arrears in contributions accumulated up to the end of 2013 – covering the contributions for the period from 1985 to 2013 amounting to 452,997 Swiss francs – in nine equal annual instalments of 45,299 Swiss francs, plus a final payment of 45,306 Swiss francs, starting in 2014.
- (b) The Union of the Comoros will also pay the contributions for the following years during the year in which they fall due.

Please transmit to the 102nd Session of the International Labour Conference the request of the Government of the Union of the Comoros to be authorized to vote and to enjoy its other rights within the Organization, in accordance with article 13, paragraph 4, of the Constitution of the ILO.

Thank you for your cooperation, which is highly appreciated.

Please accept, Sir, the assurance of my highest consideration.

*(Signed and stamped)*

Siti Kassim  
The Minister

3. The Committee noted the provisions of paragraph 4 of article 13 of the Constitution of the ILO, also articles 31 and 32 of the Standing Orders of the Conference, the texts of which appear in the appendix to this report.
4. In examining the financial relations between Comoros and the ILO, the Committee noted that the following payments had been made by Comoros in respect of its assessed contributions:

Date of payment	Amount in Swiss francs	Details of payment
12 September 2007	21 661	Full 1980 contribution and part 1981 contribution
15 July 2009	3 947	Part 1981 contribution
3 November 2009	6 142	Balance 1981 contribution and part 1982 contribution
10 February 2010	3 806	Part 1982 contribution
22 April 2010	3 703	Part 1982 contribution
8 June 2010	3 654	Part 1982 contribution
15 July 2010	3 443	Part 1982 contribution
9 September 2010	3 369	Balance 1982 contribution and part 1983 contribution
15 February 2011	3 397	Part 1983 contribution
10 April 2012	2 838	Part 1983 contribution
11 April 2013	54 461	Balance 1983 contribution, full 1984 contribution, part 1985 contribution

Contributions outstanding at 31 December 2012 amounted to 503,839 Swiss francs (CHF), covering the assessed contributions from 1983 to 2012. Comoros made a payment of CHF54,461 on 11 April 2013 and reduced its arrears to CHF449,378. The current balance of contributions, including 2013 assessed contribution amounts to CHF452,997 and covers assessed contributions from 1985 to 2013.

5. *The Committee, being satisfied that the failure of Comoros to pay its arrears was due to conditions beyond its control, in accordance with the provisions of paragraph 4 of article 31 of the Standing Orders of the Conference, reports to the Conference as follows:*
  - (a) *that the failure of Comoros to pay in full the amounts owing was due to conditions beyond its control as explained in the letter in paragraph 2 above;*
  - (b) *that the financial relations between Comoros and the Organization have been set out in paragraph 4 above; and*
  - (c) *that measures would be taken to settle the arrears along the lines set out in the letter appearing in paragraph 2 above.*
6. *The Committee accordingly recommends the adoption by the Conference of the resolution concerning the granting to Comoros of permission to vote under paragraph 4 of article 13 of the Constitution of the International Labour Organisation, the text of which appears at the end of this report.*

---

**Request of the Government of Paraguay,  
under paragraph 4 of article 13 of the  
Constitution of the International Labour  
Organisation, for permission to vote**

7. The Committee had before it a request (document C.F./D.8) from the Government of Paraguay for permission to vote at the Conference. This request was referred to the Finance Committee as a matter of urgency in accordance with paragraph 1 of article 31 of the Standing Orders of the Conference. The text of the request, received on 10 June 2013, is as follows:

“Bicentenary of the proclamation of the Republic 1813–2013”

Ministry of Justice and Labour  
Office of the President of the Republic of Paraguay  
Avda. Gaspar Rodríguez de Francia esq. EE.UU.  
Tel.: 493-209 (R.A.)  
Asunción – Paraguay  
www.mjt.gov.py

Asunción, 6 June 2013

Ref. No. MJT/GM/No. 732

Mr Guy Ryder  
The Director-General of the  
International Labour Office  
Geneva, Switzerland

Dear Sir,

I have the honour to inform you that the Government of Paraguay wishes to settle its arrears in contributions to the International Labour Organization, recover its right to vote and participate actively in the Organization.

The situation was due to circumstances beyond the control of the Government of Paraguay and the financial resources available.

Accordingly, I would be grateful if you would submit to the competent bodies of the ILO the following proposal for the settlement of the arrears of contributions of Paraguay:

- (a) In 2013, Paraguay paid 62,348.31 Swiss francs against its contributions due, as a sign of its willingness to meet its commitments.
- (b) Paraguay will pay the arrears in contributions accumulated up to the end of 2013 – covering contributions for the period from 1988 to 2013, amounting to 555,132 Swiss francs – in 12 equal annual instalments of 42,723 Swiss francs, plus a final payment of 42,456 Swiss francs.
- (c) Paraguay will pay future contributions in the year in which they fall due.

---

Please transmit to the 102nd Session of the International Labour Conference the request of the Government of Paraguay to be authorized to vote and to enjoy the other rights granted to it by the Organization in accordance with the provisions of article 13, paragraph 4, of the Constitution of the ILO.

Thank you for your kind attention.

Please accept, Sir, the assurances of my highest consideration.

*(Signed and stamped)* Anival Díaz Morales  
Acting Secretary-General

María Lorena Segovia Azucas  
The Minister

8. The Committee noted the provisions of paragraph 4 of article 13 of the Constitution of the ILO, also articles 31 and 32 of the Standing Orders of the Conference, the texts of which appear in the appendix to this report.
9. In examining the financial relations between Paraguay and the ILO, the Committee noted that the following payments had been made by Paraguay in respect of its assessed contributions:

<b>Date of payment</b>	<b>Amount in Swiss francs</b>	<b>Details of payment</b>
28 May 2004	95 744	Part of 2005 instalment (covering balance of 1974, full 1975 and part of 1976) and full 2004 contribution
30 September 2004	3 751	Balance of 2005 instalment (covering part of 1976 contribution)
30 May 2005	85 302	Full 2006 instalment (covering balance of 1976 and part of 1977 contribution) and net 2005 contribution
2 June 2006	84 010	Part 2007 instalment (covering balance of 1977 and part of 1978 contribution) and net 2006 contribution
22 May 2007	96 852	Balance of 2007 and full 2008 instalment (covering balance of 1978, full 1979 and part of 1980 contribution), net 2007 and net 2008 contribution
27 June 2008	105 442	Full 2009 instalment, and part of 2010 instalment (covering balance of 1980 contribution, full 1981 to 1983 contributions and part of 1984 contribution), balance of 2008 contribution, net 2009 contribution
12 August 2010	43 670	Balance of 2010 and part of 2011 instalment (covering balance of 1984 and part of 1985 contribution), net 2010 contribution
7 May 2012	42 946	Balance of 2011 instalment (covering balance of 1985 and part of 1986 contribution) and part of 2011 contribution
4 June 2013	62 348	Covering balance of 1986, full 1987 and part of 1988 contribution

Contributions outstanding at 31 December 2012 amounted to CHF592,193, covering the assessed contributions for the periods 1986–1990, 1998–2003 and 2011–12. Paraguay made a payment of CHF62,348 on 4 June 2013 and reduced its arrears to CHF529,845. The current balance of contributions, including 2013 assessed contribution, amounts to CHF555,132 and covers assessed contributions for the periods 1988–1990, 1998–2003 and 2011–13.

- 
- 10.** The representative of the Government of Paraguay explained that Paraguay had not been able to meet its financial obligations to the Organization in the past due to insufficient budget allocations. She highlighted that her Government wished to strengthen and maintain its relationships with international organizations. Her country required the technical assistance and support that the ILO could provide. She noted that Paraguay had made a payment towards its arrears in June 2013. She confirmed her Government's commitment to ensuring that the Ministry's budget would be drafted to include sufficient allocations to meet the obligations indicated in the proposed financing arrangement.
- 11.** *The Committee, being satisfied that the failure of Paraguay to pay its arrears was due to conditions beyond its control, in accordance with the provisions of paragraph 4 of article 31 of the Standing Orders of the Conference, reports to the Conference as follows:*
- (a) that the failure of Paraguay to pay in full the amounts owing was due to conditions beyond its control, as explained in the letter in paragraph 7 above and in the intervention of its representative;*
  - (b) that the financial relations between Paraguay and the Organization have been set out in paragraph 9 above; and*
  - (c) that measures would be taken to settle the arrears along the lines set out in the letter appearing in paragraph 7 above.*
- 12.** *The Committee accordingly recommends the adoption by the Conference of the resolution concerning the granting to Paraguay of permission to vote under paragraph 4 of article 13 of the Constitution of the International Labour Organisation, the text of which appears at the end of this report.*

## Appendix

- 13.** The provisions of paragraph 4 of article 13 of the Constitution of the ILO, also articles 31 and 32 of the Standing Orders of the Conference, are reproduced in the appendix to this report.

Geneva, 13 June 2013

*(Signed)* B. Hernández Narváez  
Chairperson and Reporter

---

## Resolutions submitted to the Conference

### Resolution concerning the arrears of contributions of Comoros

The General Conference of the International Labour Organization,

Having regard to paragraph 6 of article 10 of the Financial Regulations,

Accepts the arrangement proposed by the Government of Comoros for the settlement of its arrears of contributions corresponding to the periods 1985–2012 plus its 2013 contribution to the effect that:

- (a) in subsequent years, the Government of Comoros will continue to pay its current contribution in full in the year for which it is due;
- (b) the Government of Comoros will settle remaining balance of arrears that have accumulated up to today plus its 2013 contribution, totalling 452,997 Swiss francs (CHF), by payment, beginning in 2014, of nine annual instalments of CHF45,299 and a final instalment of CHF45,306.

Decides that Comoros shall be permitted to vote, in accordance with paragraph 4 of article 13 of the Constitution of the International Labour Organisation, after the conclusion of the present business.

### Resolution concerning the arrears of contributions of Paraguay

The General Conference of the International Labour Organization,

Having regard to paragraph 6 of article 10 of the Financial Regulations,

Accepts the arrangement proposed by the Government of Paraguay for the settlement of its arrears of contributions due for the periods 1988–1990, 1998–2003 and 2011–13 to the effect that:

- (a) in subsequent years, the Government of Paraguay will continue to pay its current contribution in full in the year for which it is due;
- (b) the Government of Paraguay will settle the remaining balance of arrears that have accumulated up to and including 31 December 2012 plus the 2013 contribution amounting to CHF555,132, by payment, beginning in 2014, of 12 annual instalments of CHF42,723 and one final instalment of CHF42,456.

Decides that Paraguay shall be permitted to vote, in accordance with paragraph 4 of article 13 of the Constitution of the International Labour Organisation, after the conclusion of the present business.

---

## Appendix

### Relevant provisions of the Constitution of the International Labour Organisation and the Standing Orders of the International Labour Conference

1. Paragraph 4 of article 13 of the Constitution of the Organisation provides as follows:

4. A Member of the Organization which is in arrears in the payment of its financial contribution to the Organization shall have no vote in the Conference, in the Governing Body, in any committee or in the election of members of the Governing Body, if the amount of its arrears equals or exceeds the amount of the contributions due from it for the preceding two full years: Provided that the Conference may by a two-thirds majority of the votes cast by the delegates present permit such a Member to vote if it is satisfied that the failure to pay is due to conditions beyond the control of the Member.

2. Articles 31 and 32 of the Standing Orders of the Conference provide as follows:

#### ARTICLE 31

##### *Procedure where proposal is made to permit Member in arrears to vote*

1. Any request or proposal that the Conference should nevertheless permit a Member which is in arrears in the payment of its contributions to vote in accordance with article 13, paragraph 4, of the Constitution shall be referred in the first instance to the Finance Committee of the Conference, which shall report thereon as a matter of urgency.

2. Pending a decision on the request or proposal by the Conference, the Member shall not be entitled to vote.

3. The Finance Committee shall submit to the Conference a report giving its opinion on the request or proposal.

4. If the Finance Committee, having found that the failure to pay is due to conditions beyond the control of the Member, thinks fit to propose to the Conference that the Member should nevertheless be permitted to vote in accordance with article 13, paragraph 4, of the Constitution, it shall in its report:

- (a) explain the nature of the conditions beyond the Member's control;
    - (b) give an analysis of the financial relations between the Member and the Organisation during the preceding ten years; and
    - (c) indicate the measures which should be taken in order to settle the arrears.

5. Any decision which may be taken by the Conference to permit a Member which is in arrears in the payment of its contributions to vote notwithstanding such arrears may be made conditional upon the Member complying with any recommendations for settling the arrears which may be made by the Conference.

#### ARTICLE 32

##### *Period of validity of a decision to permit Member in arrears to vote*

1. Any decision by the Conference permitting a Member which is in arrears in the payment of its contributions to vote shall be valid for the session of the Conference at which the decision is taken. Any such decision shall be operative in regard to the Governing Body and committees until the opening of the general session of the Conference next following that at which it was taken.

---

2. Notwithstanding the provisions of paragraph 1 of this article, after the Conference has approved an arrangement under which the arrears of a Member are consolidated and are payable in annual instalments over a period of years, the Member shall be permitted to vote provided that, at the time of the vote concerned, the Member has fully paid all instalments under the arrangement, as well as all financial contributions under article 13 of the Constitution that were due before the end of the previous year. For any Member which, at the close of the session of the Conference, has not fully paid all such instalments and contributions due before the end of the previous year, the permission to vote shall lapse.

---

## CONTENTS

	<i>Page</i>
<i>Second item on the agenda: Programme and Budget proposals for 2014–15 and other questions</i>	
First report of the Finance Committee of Government Representatives .....	1
Resolutions submitted to the Conference .....	7
Appendix .....	8

.....  
• This document is printed in limited numbers to minimize the environmental impact of the ILO's activities and  
• contribute to climate neutrality. Delegates and observers are kindly requested to bring their copies to meetings  
• and to avoid asking for additional ones. All ILC documents are available on the Internet at [www.ilo.org](http://www.ilo.org).  
.....