FOURTH ITEM ON THE AGENDA

Examination of Recommendations (third stage)

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Introduction

1. At the 274th\(^1\) and 276th\(^2\) Sessions of the Governing Body, the Working Party examined a total of 78 Recommendations. A new series of 43 Recommendations is submitted in this document for its examination.

2. Among these Recommendations, 21 concern occupational safety and health, 15 concern social security and seven are applicable to migrant workers.

3. The main aspects of the methodology approved by the Working Party for this examination, at the 273rd Session of the Governing Body,\(^3\) are the following: the case of Recommendations that have been replaced by decision of the Conference is distinguished from that of Recommendations that might de facto have become obsolete following a change in circumstances or the adoption of subsequent standards on the same subject; the term “replace” is reserved without qualification for the first case, that is to say, cases where Recommendations have been replaced in the juridical sense; in the second case, it is specified that Recommendations have been replaced de facto; furthermore, Recommendations have been divided into two groups, depending on whether they are linked to a Convention or autonomous, based on the principle that the outcome for the Recommendation should normally be the same as that of the Convention to which it is linked.

4. At its previous session, the Working Party had noted that the term “revision” rather than that of “replacement” was used in the proposals of decisions for revision in the case of certain Recommendations submitted to it.\(^4\) As the Office explained, revision is the only procedure provided for in the Standing Orders of the Conference. It is therefore only possible to include a “revision” in the Conference agenda even if the result will be a “replacement” of the former Recommendation by the new instrument.

5. As in the case of previous examinations, a synoptic table of Recommendations examined is attached as an appendix. This table indicates whether a Recommendation is autonomous or linked to a Convention, whether or not it is reproduced in the Office’s compilation and, where appropriate, the decision taken by the Governing Body concerning the corresponding Convention.

Summary of the proposals

6. The Working Party is invited to examine the following proposals:

1. GB.274/LILS/PR/3 and GB.274/10/2.

2. GB.276/LILS/PR/4 and GB.276/10/2.

3. GB.273/8/2.

4. GB.276/10/2.
(i) **Recommendations that have been replaced:** The Working Party is invited to recommend to the Governing Body that it note the replacement (in the juridical sense) of five Recommendations by subsequent instruments.

(ii) **Obsolete Recommendations:** When a Recommendation can be considered as being obsolete and there is no reason to contemplate replacing it by new standards, the Working Party is invited to recommend to the Governing Body to note that this Recommendation is obsolete. This proposal relates to 11 Recommendations. In the case of six of these, their withdrawal is also proposed.

(iii) **Promotion of up-to-date Recommendations:** Where a Recommendation can be considered as up to date, the Working Party is invited to recommend to the Governing Body that it promote the said Recommendation and invite member States to give effect to it, in accordance with the provisions of article 19 of the Constitution. This proposal relates to 13 Recommendations.

(iv) **Recommendations whose need for replacement should be evaluated:** In the case of three of the Recommendations to which member States are invited to give effect, additional information might also be requested with a view to evaluating the possible need for replacing these instruments, so that they are in line with decisions taken concerning the Conventions they accompany.

(v) **Recommendations that should be replaced:** Six Recommendations are linked to a Convention whose revision was decided by the Governing Body following the examination by the Working Party. It is therefore proposed that these Recommendations should be replaced.

(vi) **Status quo:** It is proposed to the Working Party to recommend to the Governing Body that it maintain the status quo with regard to eight Recommendations.

### I. Occupational safety and health

7. Twenty-one Recommendations on this subject are examined below. Four of them contain general provisions, ten concern protection against specific hazards, three concern protection in certain branches of activity (building industry, commerce and offices) and four others concern the social services, living-in conditions and spare time.

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5 Recommendations Nos. 53, 55, 61, 62 and 112.

6 Recommendations Nos. 2, 16, 21, 22, 23, 24, 26, 29, 32, 43 and 44.

7 Recommendations Nos. 2, 16, 21, 26, 32 and 43.

8 Recommendations Nos. 67, 97, 102, 114, 115, 120, 121, 131, 134, 147, 156, 164 and 167.

9 Recommendations Nos. 131, 134 and 167.

10 Recommendations Nos. 3, 4, 6, 118, 144 and 128.

11 Recommendations Nos. 17, 25, 31, 68, 69, 86, 100 and 151.
**General provisions**

I.1. **R.31 – Prevention of Industrial Accidents**  
Recommendation, 1929

1) **Related instruments**: Recommendation No. 31 is autonomous.

2) **Need for revision**: This Recommendation contains general provisions on many issues concerning the prevention of occupational accidents: information, cooperation within the enterprise and at national level, international consultations, establishment of comparable statistics at national level, education, legislative and regulatory prescriptions, labour inspection and measures to encourage employers and workers in this respect. The Ventejol Working Party of 1979 placed this Recommendation in the category of “other instruments”. In 1981, two new instruments were adopted which also covered the broad outlines of these issues, although they specifically stated that they did not revise any other instrument: the Occupational Safety and Health Convention, 1981 (No. 155), and its accompanying Recommendation (No. 164). In 1987, the Ventejol Working Party upheld the classification of 1979. However, the Recommendation seems today to contain principles which are still valid even if they have been taken up in other instruments. Furthermore, it places particular emphasis on the importance of the participation of all parties concerned in the prevention of industrial accidents. Consequently, the status quo might be recommended in the case of this Recommendation.

3) **Proposals**:  
(a) The Working Party might recommend the maintenance of the status quo with respect to the Prevention of Industrial Accidents Recommendation, 1929 (No. 31).

(b) The Working Party (or the LILS Committee) could re-examine the status of Recommendation No. 31 in due course.

I.2. **R.97 – Protection of Workers’ Health**  
Recommendation, 1953

1) **Related instruments**: Recommendation No. 97 is autonomous.

2) **Need for revision**: This Recommendation covers technical measures of protection against hazards to the health of workers, medical examinations, the notification of occupational diseases and first aid and emergency treatment. The Ventejol Working Parties of 1979 and 1987 placed it in the category of instruments to be promoted on a priority basis. It is among the instruments included in the Annex to Recommendation No. 164 to which member States having ratified Convention No. 155 are invited to refer, under Paragraph 19(1) of the Recommendation, for the development and application of a national policy. It is mentioned in the Preamble of the

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the Occupational Health Services Convention, 1985 (No. 161), and its accompanying Recommendation (No. 171). Recommendation No. 97 is still considered as containing valid principles and useful guidelines. It seems to be up to date.

(3) **Proposal:** The Working Party might recommend to the Governing Body that it invite member States to give effect to the Protection of Workers’ Health Recommendation, 1953 (No. 97).

### I.3. R.112 – Occupational Health Services Recommendation, 1959

(1) **Related instruments:** Recommendation No. 112 is autonomous.

(2) **Need for revision:** This Recommendation, which is not reproduced in the Office’s compilation, has been replaced by the Occupational Health Services Recommendation, 1985 (No. 171), under Paragraph 48 of the latter.

(3) **Proposal:** The Working Party might recommend to the Governing Body that it note the replacement of the Occupational Health Services Recommendation, 1959 (No. 112), by the Occupational Health Services Recommendation, 1985 (No. 171).


(1) **Related instruments:** Recommendation No. 164 is linked to the Occupational Safety and Health Convention, 1981 (No. 155), which it supplements.

(2) **Need for revision:** The Ventejol Working Party of 1987 placed this Recommendation in the category of instruments to be promoted on a priority basis. Following examination by the present Working Party, the Governing Body decided, at its 268th Session, to invite member States to contemplate ratifying Convention No. 155 and to inform the Office of any obstacles and difficulties encountered in this regard. In the same way as the Convention it supplements, Recommendation No. 164 appears to be up to date.

(3) **Proposal:** The Working Party might recommend to the Governing Body that it invite member States to give effect to the Occupational Safety and Health Recommendation, 1981 (No. 164).

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15 GB.268/LILS/WP/PRS/1.

16 GB.268/8/2.
Protection against specific hazards –
Toxic substances and agents

I.5. R.3 – Anthrax Prevention Recommendation, 1919

(1) Related instruments: This Recommendation is autonomous. The Lead Poisoning (Women and Children) Recommendation, 1919 (No. 4) (see paragraph I.6 below) and the Labour Inspection (Health Services) Recommendation, 1919 (No. 5), were adopted within the framework of the same agenda item of the Conference.

(2) Need for revision: The in-depth review of 1974 considered that this instrument was still of interest. The Ventejol Working Parties of 1979 and 1987 placed it in the category of “other instruments”. The Recommendation, which is one of the very first instruments adopted by the Organization, contains only one provision which invites member States to make arrangements for the disinfection of wool infected with anthrax spores. The problem no longer has the same significance as in 1919, but the illness in question is still included in the list of occupational diseases. Preventive measures continue to be necessary and it seems therefore useful to proceed with the revision of this Recommendation with a view to having an updated instrument on this subject. Furthermore, it should be recalled that one of the items contained in the portfolio of proposals for the agenda of the International Labour Conference concerns the use of hazardous substances, in particular the revision of the White Lead (Painting) Convention, 1921 (No. 13), and the Benzene Convention, 1971 (No. 136). In the analysis contained in the document, it is proposed to adopt an integrated approach to all the instruments dealing with a single hazardous substance. It therefore seems appropriate to add the revision of this Recommendation as a supplementary point to the question of the use of hazardous substances.

(3) Proposal: The Working Party might recommend to the Governing Body the revision of the Anthrax Prevention Recommendation, 1919 (No. 3), and the inclusion of this revision in the item on the use of hazardous substances included in the proposals for the Conference agenda.


(1) Related instruments: This Recommendation is autonomous. It was adopted within the framework of the same agenda item as Recommendations Nos. 3 and 5 (see above).

(2) Need for revision: The in-depth review of 1974 noted that this Recommendation was still of interest. The Ventejol Working Parties of 1979 and 1987 placed it in the...
category of “other instruments”. Recommendation No. 4 has the same characteristics as Recommendation No. 3: this instrument dates from the first session of the International Labour Conference, focuses on a single hazardous substance (lead) and the illness concerned is contained in the list of occupational diseases. Furthermore, Recommendation No. 4 is specifically aimed at the protection of women and children under 18 years of age. It would also seem that this instrument needs to be updated. Similarly, the question of its revision appears relevant in the proposal on the use of hazardous substances contained in the proposals for the Conference agenda.

(3) Proposal: The Working Party might recommend to the Governing Body the revision of the Lead Poisoning (Women and Children) Recommendation, 1919 (No. 4), and the inclusion of this revision in the item on the use of hazardous substances included in the proposals for the Conference agenda.

I.7. R.6 – White Phosphorous Recommendation, 1919

(1) Related instruments: This Recommendation is autonomous.

(2) Need for revision: The in-depth review of international labour standards of 1974 considered that Recommendation No. 6, which merely invites member States of the ILO to adhere to the Convention of Berne on white phosphorous (1906), had exhausted its effects. The Ventejol Working Parties of 1979 and 1987 placed the Recommendation in the category of “other instruments”. It is not reproduced in the compilation of the Office. However, in view of the fact that the Organization does not have another instrument regarding this question, it would seem appropriate to propose its revision. This Recommendation is also amongst those instruments related to a single hazardous substance. It would therefore seem that the question of its revision should also be contained in the item on the use of hazardous substances included in the proposals for the Conference agenda.

(3) Proposal: The Working Party might recommend to the Governing Body the revision of the White Phosphorus Recommendation, 1919 (No. 6), and the inclusion of this revision in the item on the use of hazardous substances included in the proposals for the Conference agenda.


(1) Related instruments: This Recommendation is linked to the Radiation Protection Convention, 1960 (No. 115), and supplements it.


22 The Convention stipulates that “the High Contracting Parties bind themselves to prohibit in their prospective territories the manufacture, importation and sale of matches which contain white (yellow) phosphorous”.

23 GB.194/PFA/12/5, Appendix I, p. 69.

(2) **Need for revision:** The Ventejol Working Party of 1979 placed this Recommendation in the category of instruments to revise (partially) and to be promoted on a priority basis.25 In 1987, the Ventejol Working Party pointed out that given the developments, on the one hand, in the practice of the ILO’s supervisory bodies and, on the other hand, in the activities of the International Atomic Energy Agency, it no longer seemed appropriate for the ILO to adopt revised standards on protection against ionizing radiations26 and classified the Recommendation in the category of instruments to be promoted on a priority basis.27 Convention No. 151 was submitted for examination by the Working Party during the 268th Session of the Governing Body.28 The Governing Body decided to invite member States to contemplate ratifying it and to inform the Office of any obstacles and difficulties encountered that might impede or delay the ratification of the Convention.29 It should be noted that Recommendation No. 114 contains the same technique for updating (in this case maximum admissible levels of radioactive substances) by reference to other instruments as Convention No. 115. In these circumstances the Recommendation may also be considered as being up to date.

(3) **Proposal:** The Working Party might recommend to the Governing Body that it invite member States to give effect to the Radiation Protection Recommendation, 1960 (No. 114).

I.9. **R.144 – Benzene Recommendation, 1971**

(1) **Related instruments:** This Recommendation is linked to the Benzene Convention, 1971 (No. 136).

(2) **Need for revision:** The in-depth review of 1974 pointed out that this instrument was still of interest30 and both the Ventejol Working Parties of 1979 and 1987 placed it in the category of instruments to be promoted on a priority basis.31 Convention No. 136 was submitted for examination by the Working Party at the 268th, 270th and 271st Sessions of the Governing Body.32 At its 271st Session, the Governing Body decided that it was appropriate to go ahead with the revision of this Convention and to include this revision in an item concerning the use of hazardous substances to be included in the portfolio of proposals for the Conference agenda.33 The points causing problems

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28 GB.268/LILS/WP/PRS/1.

29 GB.268/8/2.

30 GB.194/PFA/12/5, Appendix I, p. 69.


32 GB.268/LILS/WP/PRS/1, GB.270/LILS/WP/PRS/1/2 and GB.271/LILS/WP/PRS/2.

33 GB.271/11/2.
in Convention No. 136 are also found in its accompanying Recommendation, i.e. the limits of exposure and protection of women. It would therefore also seem necessary to revise Recommendation No. 144 in conjunction with its corresponding Convention. This point would thus similarly be contained in the item on the use of hazardous substances included in the portfolio.

(3) **Proposal:** The Working Party might recommend to the Governing Body the revision of the Benzene Recommendation, 1971 (No. 144), together with the Benzene Convention, 1971 (No. 136), and the inclusion of this revision in the item on the use of hazardous substances included in the proposals for the Conference agenda.


(1) **Related instruments:** This Recommendation is linked to the Occupational Cancer Convention, 1974 (No. 139).

(2) **Need for revision:** The in-depth review of 1974 noted that this instrument was still of interest and the Ventejol Working Parties placed it in the category of instruments to be promoted on a priority basis. Convention No. 139 was submitted to the Working Party for examination at the 268th Session of the Governing Body. The Governing Body decided to invite member States to ratify the Convention and to inform the Office of any obstacles and difficulties that might prevent or delay its ratification. Just like the Convention, Recommendation No. 147 contains provisions that facilitate its regular update (particularly with respect to levels of exposure to carcinogenic substances and agents that are compatible with safety and the determination of the substances). It also seems to be up to date.

(3) **Proposal:** The Working Party might recommend to the Governing Body that it invite member States to give effect to the Occupational Cancer Recommendation, 1974 (No. 147).

**Protection against specific hazards – Machines**

I.11. **R.32 – Power-driven Machinery Recommendation, 1929**

(1) **Related instruments:** This Recommendation is autonomous.

(2) **Need for revision:** The in-depth review in 1974 considered that Recommendation No. 32 had been replaced de facto by the Guarding of Machinery Convention, 1963

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34 GB.194/PFA/12/5, Appendix I, p. 69


36 GB.268/LILS/WP/PRS/1.

37 GB.268/8/2.
(No. 119), and its accompanying Recommendation (No. 118). 38 The Ventejol Working Parties of 1979 and 1987 placed Recommendation No. 32 in the category of “other instruments”. 39 It is not reproduced in the compilation of the Office. This Recommendation may be considered as no longer being of any useful purpose.

(3) *Proposals:* The Working Party might recommend to the Governing Body that it:

(a) note that the Power-driven Machinery Recommendation, 1929 (No. 32), is obsolete;

(b) propose to the Conference the withdrawal of Recommendation No. 132 in due course.

I.12. **R.118 – Guarding of Machinery Recommendation, 1963**

(1) *Related instruments:* This Recommendation is linked to the Guarding of Machinery Convention, 1963 (No. 119), and supplements it.

(2) *Need for revision:* The in-depth review of 1974 considered that Recommendation No. 118 was still of interest 40 and the Ventejol Working Parties of 1979 and 1987 placed it in the category of instruments to be promoted on a priority basis. 41 Convention No. 119 was submitted for examination by the Working Party at the 268th, 270th and 271st Sessions of the Governing Body. 42 Following discussions, it became clear that this instrument should be adapted to new concepts in the area of occupational safety and health and to technical developments in machinery. The Governing Body decided, at its 271st Session, that this Convention should be revised and its revision should be included in the portfolio. 43 The same solution seems to be appropriate for Recommendation No. 118, it being understood that both revisions would be undertaken together.

(3) *Proposals:* The Working Party might recommend to the Governing Body the revision of the Guarding of Machinery Recommendation, 1963 (No. 118), together with the revision of the Guarding of Machinery Convention, 1963 (No. 119), and the inclusion of this question among the proposals for the Conference agenda.

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38 GB.194/PFA/12/5, Appendix I, p. 69.


40 GB.194/PFA/12/5, Appendix I, p. 69.


42 GB.268/LILS/WP/PRS/1, GB.270/LILS/WP/PRS/1/2 and GB.271/LILS/WP/PRS/2.

43 GB.271/11/2.
Protection against specific hazards – Maximum weight


(1) Related instruments: Recommendation No. 128 is linked to the Maximum Weight Convention, 1967 (No. 127), and supplements it. 

(2) Need for revision: The in-depth review of 1974 noted that this Recommendation retained its interest. The two Ventejol Working Parties of 1979 and 1987 placed it in the category of instruments to be promoted on a priority basis. Following examination by the Working Party, the Governing Body, at its 271st Session, decided that it was appropriate to revise Convention No. 127 and to include this question in the portfolio. The problems raised with respect to this Convention (questions of maximum authorized weight and special provisions for women) also apply to the Recommendation. In these circumstances, it would seem that Recommendation No. 128 should also be subject to revision, in conjunction with the revision of the accompanying Convention.

(3) Proposal: The Working Party might recommend to the Governing Body the revision of the Maximum Weight Recommendation, 1967 (No. 128), together with the revision of the Maximum Weight Convention, 1967 (No. 127), and the inclusion of this question among the proposals for the Conference agenda.

Protection against specific hazards – Air pollution, noise and vibration


(1) Related instruments: Recommendation No. 156 is linked to the Working Environment (Air Pollution, Noise and Vibration) Convention, 1977 (No. 148), and supplements it.

(2) Need for revision: Both Ventejol Working Parties of 1979 and 1987 placed this Recommendation in the category of instruments to be promoted on a priority basis. Following examination by the Working Party, the Governing Body decided, at its 268th Session, to invite member States to examine the possibility of ratifying Convention No. 148 and to inform the Office of obstacles and difficulties, if any, that

44 GB.194/PFA/12/5, Appendix I, p. 69
46 GB.268/LILS/WP/PRS/1, GB.270/LILS/WP/PRS/1/2 and GB.271/LILS/WP/PRS/2.
47 GB.271/11/2.
49 GB.268/LILS/WP/PRS/1.
might prevent or delay its ratification.\textsuperscript{50} The provisions of Recommendation No. 156, as indeed those of Convention No. 148, are considered to be flexible. Furthermore, a code of practice related to the application of Convention No. 148 and Recommendation No. 156 will be published in the near future.\textsuperscript{51} The Recommendation also seems to be up to date.

(3) \textit{Proposal:} The Working Party might recommend to the Governing Body that it invite member States to give effect to the Working Environment (Air Pollution, Noise and Vibration) Recommendation, 1977 (No. 156).

\textit{Protection in certain branches of activity – Building industry}


\textbf{R.55 – Co-operation in Accident Prevention (Building) Recommendation, 1937}

(1) \textit{Related instruments:} Recommendation No. 53 and Recommendation No. 55 are linked to the Safety Provisions (Building) Convention, 1937 (No. 62).

(2) \textit{Need for revision:} Both these Recommendations have been replaced by the Safety and Health in Construction Recommendation, 1988 (No. 175), in accordance with Paragraph 53 of this Recommendation.

(3) \textit{Proposal:} The Working Party might recommend to the Governing Body that it note the replacement of the Safety Provisions (Building) Recommendation, 1937 (No. 53), and the Co-operation in Accident Prevention (Building) Recommendation, 1937 (No. 55), by the Safety and Health in Construction Recommendation, 1988 (No. 175).

\textit{Protection in certain branches of activity – Commerce and offices}

I.16. \textbf{R.120 – Hygiene (Commerce and Offices) Recommendation, 1964}

(1) \textit{Related instruments:} Recommendation No. 120 is linked to the Hygiene (Commerce and Offices) Convention, 1964 (No. 120).

(2) \textit{Need for revision:} The in-depth review of 1974 considered that this Recommendation was still of interest.\textsuperscript{52} The two Ventejol Working Parties of 1979 and 1987 placed it

\textsuperscript{50} GB.268/8/2.

\textsuperscript{51} Code of practice on ambient factors at the workplace.

\textsuperscript{52} GB.194/PFA/12/5. Appendix I, p. 68.
in the category of instruments to be promoted on a priority basis. Convention No. 120 was submitted for examination by the Working Party at the 268th Session of the Governing Body. The Governing Body decided to invite member States to contemplate ratifying this Convention. The Convention contains general principles in the area of hygiene, whereas the Recommendation enumerates the different measures to be taken in this respect in each area (maintenance, ventilation, lighting, temperature, working space, etc.). In the same way as for the Convention, no need for revision has been pointed out with respect to the Recommendation. The latter may therefore be considered as being up to date.

(3) Proposal: The Working Party might recommend to the Governing Body that it invite member States to give effect to the Hygiene (Commerce and Offices) Recommendation, 1964 (No. 120).

Social services, living-in conditions and spare time

I.17. R.16 – Living-in Conditions (Agriculture) Recommendation, 1921

(1) Related instruments: This Recommendation is autonomous.

(2) Need for revision: The in-depth review of 1974 pointed out that this Recommendation had been replaced de facto by more comprehensive standards contained in the Workers’ Housing Recommendation, 1961 (No. 115), which also covers the accommodation provided by employers. Both Ventejol Working Parties of 1979 and 1987 placed Recommendation No. 16 in the category of “other instruments”. The Recommendation is not reproduced in the compilation of the Office; it seems to be obsolete.

(2) Proposals: The Working Party might recommend to the Governing Body that it:

(a) note that the Living-in Conditions (Agriculture) Recommendation, 1921 (No. 16), is obsolete;

(b) propose to the Conference the withdrawal of Recommendation No. 16 in due course.


54 GB.268/LILS/WP/PRS/1.

55 GB.268/8/2.

56 GB.194/PFA/12/5, Appendix I, p. 17.

I.18. R.21 – Utilisation of Spare Time Recommendation, 1924

(1) Related instruments: This Recommendation is autonomous.

(2) Need for revision: The in-depth review of 1974 pointed out that this instrument had, to a great extent, been replaced de facto by subsequent standards: as regards means of recreation and transport, by the Welfare Facilities Recommendation, 1956 (No. 102), and with respect to housing, by the Workers’ Housing Recommendation, 1961 (No. 115). The two Ventejol Working Parties of 1979 and 1987 placed this Recommendation in the category of “other instruments”. Recommendation No. 21, which sets out, according to the Preamble, to “lay down the principles and methods which at the present time seem generally best adopted to secure the best use of periods of spare time”, is of an authoritarian nature no longer appropriate in this area. This Recommendation may therefore be considered obsolete.

(3) Proposals: The Working Party might recommend to the Governing Body that it:

(a) note that the Utilisation of Spare Time Recommendation, 1924 (No. 21), is obsolete;

(b) propose to the Conference the withdrawal of Recommendation No. 21 in due course.


(1) Related instruments: This Recommendation is autonomous.

(2) Need for revision: The in-depth review of 1974 considered that this instrument was still of interest and both Ventejol Working Parties of 1979 and 1987 placed it in the category of instruments to be promoted on a priority basis. The Recommendation sets down certain principles and standards on welfare services concerning feeding facilities, rest facilities, recreation facilities and transport facilities. These provisions still seem valid. The Recommendation may therefore be considered as up to date.

(3) Proposal: The Working Party might recommend to the Governing Body that it invite member States to give effect to the Welfare Facilities Recommendation, 1956 (No. 102).

58 GB.194/PFA/12/5, Appendix I, p. 63.


60 GB.194/PFA/12/5, Appendix I, p. 70.

I.20.  R.115 – Workers’ Housing
Recommendation, 1961

(1) Related instruments: This Recommendation is autonomous.

(2) Need for revision: The in-depth review of 1974 considered that this instrument was still of interest and both Ventejol Working Parties of 1979 and 1987 placed it in the category of instruments to be promoted on a priority basis. This Recommendation sets out to ensure that adequate and decent housing accommodation and a suitable living environment are made available to all workers and their families. Its objective, therefore, seems still valid.

(3) Proposal: The Working Party might recommend to the Governing Body that it invite member States to give effect to the Workers’ Housing Recommendation, 1961 (No. 115).

II. Social security

8. Fifteen Recommendations concerning social security are examined in this section. These Recommendations are divided into five parts: general standards; medical care and sickness benefits; old-age, invalidity and survivors’ benefits; employment injury and sickness benefits; and unemployment benefits. The Office recalls that a general discussion on the issue of social security is included in the agenda of the Conference of 2001.

General standards

II.1. R.17 – Social Insurance (Agriculture)
Recommendation, 1921

(1) Related instruments: Recommendation No. 17 is linked to the Workmen’s Compensation (Agriculture) Convention, 1921 (No. 12).

(2) Need for revision: The in-depth review of 1974 noted that this Recommendation had been replaced de facto by more recent standards, more particularly the Medical Care and Sickness Benefits Convention, 1969 (No. 130), and its accompanying Recommendation (No. 134). Amongst more modern instruments, reference may also be made to the Invalidity, Old-Age and Survivors’ Benefits Convention, 1967 (No. 128), and its accompanying Recommendation (No. 131). Both Ventejol Working Parties of 1979 and 1987 placed this Recommendation in the category of “other

62 GB.194/PFA/12/5, Appendix I, p. 70.


64 GB.194/PFA/12/5, Appendix I, p. 71.
instruments”.  

65 The Recommendation is not reproduced in the compilation of the Office. Following the examination by the Working Party, 66 the Governing Body decided, at its 271st Session, to maintain the status quo with regard to Convention No. 12.  

67 The objective of Convention No. 12 and Recommendation No. 17 is to extend to agricultural workers, as regards their respective areas, the benefits of the laws and regulations applicable to workers in industry and commerce. It should be noted that Recommendation No. 17, which encompasses all social insurance systems, has a wider scope than more recent instruments which cover only specific branches of social security. It therefore retains a certain value and it might be recommended to maintain the status quo with respect to this Recommendation.

(3) **Proposals:**

(a) The Working Party might recommend to the Governing Body the maintenance of the status quo with regard to the Social Insurance (Agriculture) Recommendation, 1921 (No. 17).

(b) The Working Party (or the LILS Committee) might re-examine the status of Recommendation No. 17 in due course.


66 GB.271/LILS/WP/PRS/1.

67 GB.271/11/2.

68 GB.194/PFA/12/5, Appendix I, p. 70.

II.3. **R.68 – Social Security (Armed Forces) Recommendation, 1944**

(1) *Related instruments:* This Recommendation is autonomous. It was adopted within the framework of the same agenda item as the Employment (Transition from War to Peace) Recommendation, 1944 (No. 71).

(2) *Need for revision:* The in-depth review of 1974 considered that, although it had been adopted with a view to conditions following the Second World War, the Recommendation remained relevant for other cases of armed conflict.  

70 The two Ventejol Working Parties of 1979 and 1987 placed it in the category of “other instruments”.  

71 The Recommendation is not reproduced in the compilation of the Office. This Recommendation sets out to guarantee means of subsistence and medical care for persons dismissed from the armed forces and related services and from jobs related to war. Its objective still seems to be relevant although the context is no longer the same. It should be noted that the portfolio of proposals for the Conference agenda contains a question for general discussion entitled “Social dimensions of sustainable peace-building”, which might ultimately be followed by standard-setting. 72 One of the proposed points of discussion is the fight against social exclusion and poverty. It would be interesting to take up the question of this Recommendation within this framework. The maintenance of the status quo might be recommended with respect to Recommendation No. 68.

(3) *Proposals:*

(a) The Working Party might recommend to the Governing Body the maintenance of the status quo with regard to the Social Security (Armed Forces) Recommendation, 1944 (No. 68).

(b) The Working Party (or the LILS Committee) might re-examine the status of Recommendation No. 68 in due course.


(1) *Related instruments:* This Recommendation is linked to the Maintenance of Social Security Rights Convention, 1982 (No. 157). Furthermore, it contains indications relating to the application of the Equality of Treatment (Social Security) Convention, 1962 (No. 118).

(2) *Need for revision:* The Ventejol Working Party of 1987 placed this Recommendation in the category of instruments to be promoted on a priority basis. 73 Convention No. 157 was submitted for examination by the Working Party at the 265th Session of

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70 GB.194/PFA/12/5, Appendix I, p. 70.


72 GB.276/2, paras. 101-117.

the Governing Body. The Governing Body decided to invite member States to examine the possibility of ratifying this Recommendation and to inform the Office of any obstacles and difficulties that might point to a possible need for revision of this instrument. As regards Convention No. 118, which was also examined by the Working Party, the Governing Body decided at its 270th Session to invite member States to contemplate ratifying this instrument and to inform the Office of any obstacles and difficulties encountered that might prevent or delay the ratification of the Convention. With a view to implementing Conventions Nos. 118 and 157, the Recommendation proposes model provisions for the conclusion of bilateral or multilateral social security instruments and the model agreement for the coordination of bilateral or multilateral social security instruments. In these circumstances, and taking into account the fact that it might be useful to obtain information on the possible need for revision of this Recommendation at the same time as on Convention No. 157 to which it is linked, it is proposed that Recommendation No. 167 might be dealt with in the same way as Convention No. 157.

(3) Proposals:

(a) The Working Party might recommend to the Governing Body to invite member States to give effect to the Maintenance of Social Security Rights Recommendation, 1983 (No. 167), and, as the case may be, to invite member States to communicate to the Office any additional information on the possible need to replace this Recommendation.

(b) The Working Party (or the LILS Committee) might re-examine the status of Recommendation No. 167 in due course.

Protection in certain branches of social security – Medical care and sickness benefits

II.5. R.29 – Sickness Insurance Recommendation, 1927

(1) Related instruments: This Recommendation is linked to the Sickness Insurance (Industry) Convention, 1927 (No. 24), and the Sickness Insurance (Agriculture) Convention, 1927 (No. 25). Both these Conventions have been revised by the Medical Care and Sickness Benefits Convention, 1969 (No. 130), and its accompanying Recommendation (No. 134).

(2) Need for revision: The in-depth review of 1974 considered that this instrument had been replaced de facto by more recent standards, such as Convention No. 130 and Recommendation No. 134. Both Ventejol Working Parties of 1979 and 1987 placed...
it in the category of “other instruments”. 79 This Recommendation is not reproduced
in the compilation of the Office. Conventions Nos. 24 and 25 were submitted for
examination by the Working Party at the 267th Session of the Governing Body. 80
The Governing Body decided to invite States parties to these Conventions to examine
the possibility of ratifying Convention No. 130 and to denounce, on this occasion,
Conventions Nos. 24 and 25. It also decided to defer the decision of shelving these
Conventions while waiting for the Office to inform it on the ratification prospects of
Convention No. 130. 81 It would seem that Recommendation No. 29 might be
considered as obsolete because of its de facto replacement. Nevertheless, Conventions
Nos. 24 and 25 are still in force, in the case of 28 and 20 member States, respectively.
In these circumstances, the Working Party might consider that Recommendation
No. 29 should be withdrawn but that the moment is not ripe to do so. The decision in
this respect might be deferred, as was the decision to shelve the Conventions
concerned.

(3) **Proposals:** The Working Party might recommend to the Governing Body that it:

(a) note that the Sickness Insurance Recommendation, 1927 (No. 29), is obsolete;
and consequently,

(b) note that Recommendation No. 29 should be withdrawn, and defer the proposal
of withdrawal of this instrument to the Conference until the situation has been
re-examined at a later date.

**II.6. R.69 – Medical Care Recommendation, 1944**

(1) **Related instruments:** This Recommendation is autonomous.

(2) **Need for revision:** The in-depth review of 1974 considered that this
Recommendation, “which spelt out the concept of medical care as a guarantee for all
members of the community, whether gainfully occupied or not, deriving from every
person’s right to health”, retained its importance as a doctrinal basis for action in this
field. 82 Both Ventejol Working Parties of 1979 and 1987 placed this
Recommendation in the category of “other instruments”. 83 This Recommendation is
particular in that it deals with an area, i.e. the organization of medical care services, of
which most aspects are now dealt with by the World Health Organization. Discussions
might be held between both organizations on the actual interest of the
instrument. Meanwhile, the Working Party might wish to recommend the
maintenance of the status quo in respect of this Recommendation.

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80 GB.267/LILS/WP/PRS/2.

81 GB.267/9/2.

82 GB.194/PFA/12/5, Appendix I, p. 71.

(3) **Proposals:**

(a) The Working Party might recommend to the Governing Body the maintenance of the status quo with regard to the Medical Care Recommendation, 1944 (No. 69).

(b) The Working Party (or the LILS Committee) might re-examine the status of Recommendation No. 69 in due course.

II.7. **R.134 – Medical Care and Sickness Benefits Recommendation, 1969**

(1) **Related instruments:** This Recommendation is linked to the Medical Care and Sickness Benefits Convention, 1969 (No. 130), and supplements it.

(2) **Need for revision:** The in-depth review of 1974 considered that this instrument contained up-to-date standards on the subject. ⁸⁴ Both Ventejol Working Parties of 1979 and 1987 placed it in the category of instruments to be promoted on a priority basis. ⁸⁵ Convention No. 130 was submitted for examination by the Working Party at the 265th Session of the Governing Body. ⁸⁶ The Governing Body decided to invite member States to examine the possibility of ratifying Convention No. 130 and to inform the Office of any obstacles and difficulties encountered that might point to a possible need for revision of this instrument. ⁸⁷ The provisions of Recommendation No. 134 are closely related to those of Convention No. 130. The same type of action might be suitable for both instruments.

(3) **Proposals:**

(a) The Working Party might recommend to the Governing Body to invite member States to give effect to the Medical Care and Sickness Benefits Recommendation, 1969 (No. 134), and, as the case may be, to invite member States to communicate to the Office any additional information on the possible need to replace this Recommendation.

(b) The Working Party (or the LILS Committee) might re-examine the status of Recommendation No. 134 in due course.

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⁸⁴ GB.194/PFA/12/5, Appendix I, p. 71.


⁸⁶ GB.265/LILS/WP/PRS/1.

⁸⁷ GB.265/8/2.
Protection in certain branches of social security – Old-age, invalidity and survivors’ benefits

II.8. R.43 – Invalidity, Old-Age and Survivors’ Insurance Recommendation, 1933

(1) Related instruments: This Recommendation is linked to the Old-Age Insurance (Industry, etc.) Convention, 1933 (No. 35), the Old-Age Insurance (Agriculture) Convention, 1933 (No. 36), the Invalidity Insurance (Industry, etc.) Convention, 1933 (No. 37), the Invalidity Insurance (Agriculture) Convention, 1933 (No. 38), the Survivors’ Insurance (Industry, etc.) Convention, 1933 (No. 39), and the Survivors’ Insurance (Agriculture) Convention, 1933 (No. 40). These six Conventions have been revised by the Invalidity, Old-Age and Survivors’ Benefits Convention, 1967 (No. 128), under the conditions provided for by that Convention.

(2) Need for revision: The in-depth review of 1974 noted that this instrument had been replaced de facto by the Invalidity, Old-Age and Survivors’ Benefits Convention, 1967 (No. 128), and its accompanying Recommendation (No. 131). 88 Both Ventejol Working Parties of 1979 and 1987 placed it in the category of “other instruments”. 89 This Recommendation is not reproduced in the compilation of the Office. Conventions Nos. 34 to 40 were submitted for examination by the Working Party at the 265th Session of the Governing Body. 90 The Governing Body decided to shelve them, with immediate effect. 91 In these circumstances, Recommendation No. 43 might also be considered as obsolete and its withdrawal might be proposed.

(3) Proposals: The Working Party might recommend to the Governing Body that it:

(a) note that the Invalidity, Old-Age and Survivors’ Insurance Recommendation, 1933 (No. 43), is obsolete;

(b) propose to the Conference the withdrawal of Recommendation No. 43 in due course.


(1) Related instruments: This Recommendation is linked to the Invalidity, Old-Age and Survivors’ Benefits Convention, 1967 (No. 128), and supplements it.

(2) Need for revision: The in-depth review of 1974 considered that this instrument contained up-to-date standards on the subject. 92 Both Ventejol Working Parties of

88 GB.194/PFA/12/5, Appendix I, p. 71.


90 GB.265/LILS/WP/PRS/1.

91 GB.265/8/2.

92 GB.194/PFA/12/5, Appendix I, p. 71.
1979 and 1987 placed this Recommendation in the category of instruments to be promoted on a priority basis. Following the examination of the Working Party, the Governing Body decided, at its 265th Session, to invite member States to examine the possibility of ratifying Convention No. 128 and to inform the Office of any obstacles and difficulties encountered that might point to a possible need for revision of this instrument. The provisions of Recommendation No. 131 are closely related to those of its accompanying Convention. The same approach might be adopted for both instruments.

(3) Proposals:

(a) The Working Party might recommend to the Governing Body to invite member States to give effect to the Invalidity, Old-Age and Survivors’ Benefits Recommendation, 1967 (No. 131), and, as the case may be, to invite member States to communicate to the Office any additional information on the possible need to replace this Recommendation.

(b) The Working Party (or the LILS Committee) might re-examine the status of Recommendation No. 131 in due course.

Protection in certain branches of social security – Benefits for employment injuries and occupational diseases

II.10. R.22 – Workmen’s Compensation (Minimum Scale) Recommendation, 1925

R.23 – Workmen’s Compensation (Jurisdiction) Recommendation, 1925

R.24 – Workmen’s Compensation (Occupational Diseases) Recommendation, 1925

(1) Related instruments: Recommendations Nos. 22 and 23 are linked to the Workmen’s Compensation (Accidents) Convention, 1925 (No. 17). Recommendation No. 24 is linked to the Workmen’s Compensation (Occupational Diseases) Convention, 1925 (No. 18). Conventions Nos. 17 and 18 have been revised by the Employment Injury Benefits Convention, 1964 (No. 121).

(2) Need for revision: The in-depth review of 1974 considered that these Recommendations had been replaced de facto by more recent instruments contained in the Employment Injury Benefits Convention, 1964 (No. 121), and its accompanying Recommendation (No. 121). The two Ventejol Working Parties of


94 GB.265/LILS/WP/PRS/1.

95 GB.265/8/2.

96 GB.194/PFA/12/5, Appendix I, p. 72.
1979 and 1987 placed them in the category of “other instruments”. They are not reproduced in the compilation of the Office. Following the examination of Conventions Nos. 17 and 18 by the Working Party, the Governing Body decided, at its 271st Session, to invite States parties to these Conventions to examine the possibility of ratifying Convention No. 21 and denouncing, on this occasion, Convention No. 17 or Convention No. 18, respectively. It also decided to re-examine the status of Convention No. 17 and Convention No. 18, in the light of new ratifications of Convention No. 121 which should result in a substantial decline in the number of ratifications of the former Conventions. It would seem that the three Recommendations might be considered obsolete because they have been replaced de facto by more recent instruments. However, Conventions Nos. 17 and 18 are in force for 71 and 66 member States, respectively. Consequently, as in the case of Recommendation No. 29, the Working Party might consider that Recommendations Nos. 22, 23 and 24 should be withdrawn but that the moment to do so is not yet ripe. The situation in this respect might be re-examined at a later date, as in the case of Conventions Nos. 17 and 18.

(3) Proposals: The Working Party might recommend to the Governing Body that it:

(a) note that the Workmen’s Compensation (Minimum Scale) Recommendation, 1925 (No. 22), the Workmen’s Compensation (Jurisdiction) Recommendation, 1925 (No. 23), and the Workmen’s Compensation (Occupational Diseases) Recommendation, 1925 (No. 24), are obsolete; and consequently,

(b) note that Recommendations Nos. 22, 23 and 24 should be withdrawn, and defer the proposal of withdrawal of these instruments to the Conference until the situation has been re-examined at a later date.

II.11. R.25 – Equality of Treatment (Accident Compensation) Recommendation, 1925

(1) Related instruments: This Recommendation is linked to the Equality of Treatment (Accident Compensation) Convention, 1925 (No. 19).

(2) Need for revision: The in-depth review of 1974 considered that Recommendation No. 25 was still of interest, given that it supplemented Convention No. 19. The two Ventejol Working Parties of 1979 and 1987 placed Recommendation No. 25 in the category of “other instruments”. Following examination by the Working Party, the Governing Body decided, at its 270th Session, to invite States parties to...
Convention No. 19 to examine the possibility of ratifying the Equality of Treatment (Social Security) Convention, 1962 (No. 118), and accepting the obligations in Convention No. 18, especially those pertaining to its branch (g) (employment injury benefit). It did not call for the denunciation of Convention No. 19. Recommendation No. 25 gives member States indications with a view to the application of Convention No. 19, which is still open for ratification and which has been very widely ratified (119 member States). In these circumstances, even if this instrument is not the most modern in the area under consideration, its retention would seem necessary.

(3) Proposals:

(a) The Working Party might recommend to the Governing Body the maintenance of the status quo with regard to the Equality of Treatment (Accident Compensation) Recommendation, 1925 (No. 25).

(b) The Working Party (or the LILS Committee) might re-examine the status of Recommendation No. 25 in due course.


(1) Related instruments: This Recommendation is linked to the Employment Injury Benefits Convention, 1964 (No. 121), and supplements it.

(2) Need for revision: The in-depth review of 1974 noted that Convention No. 121 and Recommendation No. 121 contained up-to-date standards concerning employment injury benefits. Both Ventejol Working Parties of 1979 and 1987 placed the Recommendation in the category of instruments to be promoted on a priority basis. Convention No. 121 was submitted for examination by the Working Party at the 270th and 271st Sessions of the Governing Body. The Governing Body decided to invite member States to examine the possibility of ratifying Convention No. 121 and to inform the Office of the obstacles and difficulties encountered, if any, that might prevent or delay its ratification. The proposal for revision regarding the list of occupational diseases annexed to the Convention, which is contained in the portfolio of proposals for the Conference agenda, has no implications for the text of the Recommendation. Recommendation No. 121 may be considered as up to date.

103 GB.270/9/2.
104 GB.194/PFA/12/5, Appendix I, p. 72.
106 GB.270/PRS/2 and GB.271/LILS/WP/PRS/1.
107 GB.271/11/2.
108 GB.276/2, paras. 176-197.
(3) **Proposal:** The Working Party might recommend to the Governing Body that it invite member States to give effect to the Employment Injury Benefits Recommendation, 1964 (No. 121).

**Protection in certain branches of social security – Unemployment benefits**

II.13. R.44 – Unemployment Provision Recommendation, 1934

(1) **Related instruments:** Recommendation No. 44 is linked to the Unemployment Provision Convention, 1934 (No. 44). This Convention has been revised by the Employment Promotion and Protection against Unemployment Convention, 1988 (No. 168), which is itself supplemented by the Employment Promotion and Protection against Unemployment Recommendation, 1988 (No. 176).

(2) **Need for revision:** Up-to-date instruments in the area of protection against unemployment are Convention No. 168 and Recommendation No. 176. They replace de facto Recommendation No. 44. Convention No. 44 was submitted for examination by the Working Party at the 267th Session of the Governing Body. The Governing Body decided to invite States parties to this Convention to examine the possibility of ratifying Convention No. 168 and to denounce on this occasion Convention No. 44. They also decided to defer the decision to shelve Convention No. 44 whilst waiting for the Office to inform it of the ratification prospects of Convention No. 168. In view of the fact that it has been replaced de facto, it might seem that Recommendation No. 44 could be considered obsolete. However, 14 member States are still parties to Convention No. 44. Consequently, in this case as well (see paragraphs II.5 and II.10 above), the Working Party might consider that Recommendation No. 44 should be withdrawn but that the moment to do so is not yet ripe. The decision in this respect might be deferred in the same way as the decision to shelve Convention No. 44.

(3) **Proposal:** The Working Party might recommend to the Governing Body that it:

(a) note that the Unemployment Provision Recommendation, 1934 (No. 44), is obsolete; and consequently,

(b) note the fact that Recommendation No. 44 should be withdrawn, and defer the proposal to withdraw this instrument to the Conference until the situation has been re-examined at a later date.

III. Migrant workers

9. In this section, seven Recommendations on this matter will be examined.

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109 GB.267/LILS/WP/PRS/2.

110 GB.267/9/2.
III.1. **R.2 – Reciprocity of Treatment Recommendation, 1919**

(1) **Related instruments:** This Recommendation is autonomous.

(2) **Need for revision:** The in-depth review of 1974 considered that Recommendation No. 2 had been replaced de facto by the Migration for Employment Convention (Revised), 1949 (No. 97), and its accompanying Recommendation.\(^{111}\) The two Ventejol Working Parties of 1979 and 1987 placed Recommendation No. 2 in the category of “other instruments”.\(^{112}\) It is not reproduced in the compilation of the Office. The Recommendation may be considered obsolete.

(3) **Proposal:** The Working Party might recommend to the Governing Body that it:

(a) note that the Reciprocity of Treatment Recommendation, 1919 (No. 2), is obsolete;

(b) propose to the Conference the withdrawal of Recommendation No. 2 in due course.

III.2. **R.26 – Migration (Protection of Females at Sea) Recommendation, 1926**

(1) **Related instruments:** This Recommendation is autonomous.

(2) **Need for revision:** The in-depth review of 1974 noted that Recommendation No. 26 was no longer of interest.\(^{113}\) The two Ventejol Working Parties of 1979 and 1987 placed it in the category of “other instruments”.\(^{114}\) The Recommendation is not reproduced in the compilation of the Office. This instrument which sets out solely to provide emigrant women and girls on board ship “any material or moral assistance of which they may stand in need” seems to reflect outmoded concepts and may therefore be considered as obsolete.

(3) **Proposals:** The Working Party might recommend to the Governing Body that it:

(a) note that the Migration (Protection of Females at Sea) Recommendation, 1926 (No. 26), is obsolete;

(b) propose to the Conference the withdrawal of Recommendation No. 26 in due course.

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\(^{111}\) GB.194/PFA/12/5, Appendix I, p. 73.


\(^{113}\) GB.194/PFA/12/5, Appendix I, p. 73.


R.62 – Migration for Employment (Co-operation between States) Recommendation, 1939

(1) Related instruments: These Recommendations are linked to the Migration for Employment Convention, 1939 (No. 66). This Convention, which did not enter into force, has been revised by the Migration for Employment Convention (Revised), 1949 (No. 97). Consequently, the two Recommendations have been revised by the Migration for Employment Recommendation (Revised), 1949 (No. 86) (which supplements Convention No. 97).

(2) Need for revision: Recommendations Nos. 61 and 62 are not reproduced in the compilation of the Office. Furthermore, the withdrawal of Convention No. 66 is included in the agenda of the 88th (2000) Session of the International Labour Conference.

(3) Proposal: The Working Party might recommend to the Governing Body that it note the replacement of the Migration for Employment Recommendation, 1939 (No. 61), and the Migration for Employment (Co-operation between States) Recommendation, 1939 (No. 62), by the Migration for Employment Recommendation (Revised), 1949 (No. 86).

III.4. R.86 – Migration for Employment Recommendation (Revised), 1949

R.151 – Migrant Workers Recommendation, 1975

(1) Related instruments: Recommendation No. 86 is linked to the Migration for Employment Convention (Revised), 1949 (No. 97), and supplements it. Recommendation No. 151 is linked to the Migrant Workers (Supplementary Provisions) Convention, 1975 (No. 143).

(2) Need for revision: Conventions Nos. 97 and 143 were submitted for examination by the Working Party at the 267th Session of the Governing Body. The Governing Body decided to invite member States to submit reports under article 19 of the Constitution and to ask the Committee of Experts to undertake a general survey of reports on both these Conventions. After examination of the General Survey (which also deals with Recommendations Nos. 86 and 51), at the 87th (1999) Session of the International Labour Conference, it was agreed to include the question of migrant workers in the portfolio of proposals for the agenda of the Conference with a view to a general discussion, which might subsequently lead to standard-setting action. This question is included in the restricted list of proposals for the Conference agenda of

115 GB.267/LILS/WP/PRS/2.

2002 which is submitted to the Governing Body at this session. Logically, the relevant Recommendations should also be taken into account in this process. At this stage, no further action seems necessary with respect to Recommendations Nos. 86 and 151. The Working Party might therefore recommend to maintain the status quo.

(3) Proposal:

(a) The Working Party might recommend to the Governing Body the maintenance of the status quo with regard to the Migration for Employment Recommendation (Revised), 1949 (No. 86), and the Migrant Workers Recommendation, 1975 (No. 151).

(b) The Working Party (or the LILS Committee) might re-examine the status of Recommendation No. 86 and Recommendation No. 151 in due course.

III.5. R.100 – Protection of Migrant Workers (Underdeveloped Countries) Recommendation, 1955

(1) Related instruments: This Recommendation is autonomous.

(2) Need for revision: The in-depth review of 1974 considered that this instrument was still of interest. The two Ventejol Working Parties of 1979 and 1987 placed the Recommendation in the category of instruments to be promoted on a priority basis. However, this instrument apparently only concerns certain countries which moreover are not clearly designated, and thus reflects a concept which no longer seems up to date. The principles contained in this Recommendation are, for the most part, to be found in Conventions Nos. 97 and 143 and Recommendations Nos. 86 and 151. There is, however, an important aspect which is reflected more clearly in Recommendation No. 100 than in other instruments. Indeed, this Recommendation deals with the need to adopt measures in emigration areas likely to create new jobs and new sources of income for workers who would normally be disposed to emigrate and, more generally, with measures to adopt economic development programmes (Paragraph 17(a)). This concern was also raised in the General Survey mentioned above (paragraph 364). It would be useful if this aspect could be taken into account in the question on migrant workers which is contained in the portfolio of proposals for the agenda of the Conference. Consequently, the maintenance of the status quo might be recommended with respect to Recommendation No. 100.

(3) Proposals:

(a) The Working Party might recommend to the Governing Body the maintenance of the status quo with regard to the Protection of Migrant Workers (Underdeveloped Countries) Recommendation, 1955 (No. 100).

117 GB.277/2/1.

118 GB.194/PFA/12/5, Appendix I, p. 73.

(b) The Working Party (or the LILS Committee) might re-examine the status of Recommendation No. 100 in due course.

IV. Final remarks

10. At its next session, in November 2000, the Working Party might conclude the examination of the Recommendations of the Organization.

11. The Working Party is invited to examine the proposals listed above and to present its recommendations to the Committee on Legal Issues and International Labour Standards.


Point for decision: Paragraph 11.
## Annex

### Synopsis of Recommendations examined

<table>
<thead>
<tr>
<th>Title of Recommendation</th>
<th>Recommendations not reproduced in the Office's compilation (NR)</th>
<th>Nature of the Recommendation (autonomous or linked to a Convention, in which case only the title of the Convention is given)</th>
<th>Decision of the Governing Body on the Convention</th>
</tr>
</thead>
<tbody>
<tr>
<td>Prevention of Industrial Accidents Recommendation, 1929 (No. 31)</td>
<td>Autonomous</td>
<td>Protection of Workers' Health Recommendation, 1953 (No. 97)</td>
<td>The Governing Body has decided to invite member States to contemplate ratifying Convention No. 155 and to inform the Office of the obstacles and difficulties encountered, if any, that might prevent or delay its ratification.¹</td>
</tr>
<tr>
<td>Protection of Workers' Health Recommendation, 1953 (No. 97)</td>
<td>Autonomous</td>
<td>Occupational Health Services Recommendation, 1959 (No. 112)</td>
<td></td>
</tr>
<tr>
<td>Occupational Safety and Health Recommendation, 1981 (No. 164)</td>
<td>Occupational Safety and Health Convention, 1981 (No. 155)</td>
<td>Autonomous</td>
<td>The Governing Body has decided to invite member States to contemplate ratifying Convention No. 155 and to inform the Office of the obstacles and difficulties encountered, if any, that might prevent or delay its ratification.¹</td>
</tr>
<tr>
<td>Anthrax Prevention Recommendation, 1919 (No. 3)</td>
<td>Autonomous</td>
<td>Lead Poisoning (Women and Children) Recommendation, 1919 (No. 4)</td>
<td></td>
</tr>
<tr>
<td>Lead Poisoning (Women and Children) Recommendation, 1919 (No. 4)</td>
<td>Autonomous</td>
<td>White Phosphorus Recommendation, 1919 (No. 6)</td>
<td></td>
</tr>
<tr>
<td>White Phosphorus Recommendation, 1919 (No. 6)</td>
<td>NR</td>
<td>Autonomous</td>
<td></td>
</tr>
<tr>
<td>Radiation Protection Recommendation, 1960 (No. 114)</td>
<td>Radiation Protection Convention, 1960 (No. 115)</td>
<td>Autonomous</td>
<td>The Governing Body has decided to invite member States to contemplate ratifying Convention No. 115 and to inform the Office of the obstacles and difficulties encountered, if any, that might prevent or delay its ratification.²</td>
</tr>
<tr>
<td>Benzene Recommendation, 1971 (No. 144)</td>
<td>Benzene Convention, 1971 (No. 136)</td>
<td>Autonomous</td>
<td>The Governing Body has decided to revise the Benzene Convention, 1971 (No. 136), and to include this revision in an item concerning the use of hazardous substances in the portfolio of proposals for the Conference agenda.³</td>
</tr>
</tbody>
</table>

¹ Only for Convention No. 155.

² Only for Convention No. 115.

³ Only for Convention No. 136.
<table>
<thead>
<tr>
<th>Title of Recommendation</th>
<th>Recommendations not reproduced in the Office's compilation (NR)</th>
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<th>Decision of the Governing Body on the Convention</th>
</tr>
</thead>
<tbody>
<tr>
<td>Occupational Cancer Recommendation, 1974 (No. 147)</td>
<td>Occupational Cancer Convention, 1974 (No. 139)</td>
<td>The Governing Body has decided to invite member States to contemplate ratifying Convention No. 139 and to inform the Office of the obstacles and difficulties encountered, if any, that might prevent or delay its ratification.</td>
<td></td>
</tr>
<tr>
<td>Power-driven Machinery Recommendation, 1929 (No. 32)</td>
<td>NR</td>
<td>Autonomous</td>
<td>The Governing Body has decided to revise this Convention and include this item in the portfolio of proposals for the Conference agenda.</td>
</tr>
<tr>
<td>Guarding of Machinery Recommendation, 1963 (No. 118)</td>
<td>Guarding of Machinery Convention, 1963 (No. 119)</td>
<td>The Governing Body has decided to revise this Convention and to include this item in the portfolio of proposals for the Conference agenda.</td>
<td></td>
</tr>
<tr>
<td>Maximum Weight Recommendation, 1967 (No. 128)</td>
<td>Maximum Weight Convention, 1967 (No. 127)</td>
<td>The Governing Body has decided to revise this Convention and to include this item in the portfolio of proposals for the Conference agenda.</td>
<td></td>
</tr>
<tr>
<td>Safety Provisions (Building) Recommendation, 1937 (No. 53)</td>
<td>Safety Provisions (Building) Convention, 1937 (No. 62)</td>
<td>The Governing Body has decided to invite States parties to Convention No. 62 to contemplate ratifying the Safety and Health in Construction Convention, 1988 (No. 167), which would, ipso jure, involve the immediate denunciation of Convention No. 62, and to ask member States to inform the Office of the obstacles and difficulties encountered, if any, that might prevent or delay the ratification of Convention No. 167.</td>
<td></td>
</tr>
<tr>
<td>Hygiene (Commerce and Offices) Recommendation, 1964 (No. 120)</td>
<td>Hygiene (Commerce and Offices) Convention, 1964 (No. 120)</td>
<td>The Governing Body has decided to invite member States to contemplate ratifying Convention No. 120.</td>
<td></td>
</tr>
<tr>
<td>Living-in Conditions (Agriculture) Recommendation, 1921 (No. 16)</td>
<td>NR</td>
<td>Autonomous</td>
<td></td>
</tr>
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<td>Title of Recommendation</td>
<td>Recommendations not reproduced in the Office’s compilation (NR)</td>
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<tr>
<td>Utilisation of Spare Time Recommendation, 1924 (No. 21)</td>
<td></td>
<td>Autonomous</td>
<td></td>
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<tr>
<td>Welfare Facilities Recommendation, 1956 (No. 102)</td>
<td></td>
<td>Autonomous</td>
<td></td>
</tr>
<tr>
<td>Workers’ Housing Recommendation, 1961 (No. 115)</td>
<td></td>
<td>Autonomous</td>
<td></td>
</tr>
<tr>
<td>Social Insurance (Agriculture) Recommendation, 1921 (No. 17)</td>
<td>NR</td>
<td>Workmen’s Compensation (Agriculture) Convention, 1921 (No. 12)</td>
<td>The Governing Body has decided on the maintenance of the status quo with regard to this instrument.</td>
</tr>
<tr>
<td>Income Security Recommendation, 1944 (No. 67)</td>
<td></td>
<td>Autonomous</td>
<td></td>
</tr>
<tr>
<td>Social Security (Armed Forces) Recommendation, 1944 (No. 68)</td>
<td>NR</td>
<td>Maintenance of Social Security Rights Convention, 1982 (No. 157)</td>
<td>The Governing Body has decided to invite member States to contemplate ratifying this instrument and to inform the Office of the obstacles and difficulties encountered, if any, as well as of any possible needs for revision of this instrument.</td>
</tr>
<tr>
<td>Maintenance of Social Security Rights Recommendation, 1983 (No. 167)</td>
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<tr>
<td>Sickness Insurance Recommendation, 1927 (No. 29)</td>
<td>NR</td>
<td>Sickness Insurance (Industry) Convention, 1927 (No. 24); Sickness Insurance (Agriculture) Convention, 1927 (No. 25)</td>
<td>The Governing Body has decided:</td>
</tr>
<tr>
<td></td>
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<td>■ to invite the States parties to Conventions Nos. 24 and 25 to contemplate ratifying the Medical Care and Sickness Benefits Convention, 1969 (No. 130), and to denounce on this occasion Conventions Nos. 24 and 25;</td>
</tr>
<tr>
<td></td>
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<td></td>
<td>■ to invite the States parties to Conventions Nos. 24 and 25 to inform the Office of any potential difficulties inherent in the Convention, and in national law and practice that might prevent or delay the ratification of Convention No. 130;</td>
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<td></td>
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<td></td>
<td>■ to defer the decision of shelving Conventions Nos. 24 and 25 while waiting for the Office to inform it on the ratification prospects of Convention No. 130.</td>
</tr>
<tr>
<td>Title of Recommendation</td>
<td>Recommendations not reproduced in the Office’s compilation (NR)</td>
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</table>
| Medical Care Recommendation, 1944 (No. 69) | | Autonomous | The Governing Body decided to invite member States to contemplate ratifying Convention No. 130 and to inform the Office of any obstacles and difficulties encountered, if any, as well as of any possible needs for revision of this instrument.  
13 |
| Medical Care and Sickness Benefits Recommendation, 1969 (No. 134) | | Medical Care and Sickness Benefits Convention, 1969 (No. 130) | The Governing Body decided to invite member States to contemplate ratifying Convention No. 130 and to inform the Office of any obstacles and difficulties encountered, if any, as well as of any possible needs for revision of this instrument.  
13 |
| Invalidity, Old-Age and Survivors’ Insurance Recommendation, 1933 (No. 43) | NR | Old-Age Insurance (Industry, etc.) Convention, 1933 (No. 35); Old-Age Insurance (Agriculture) Convention, 1933 (No. 36); Invalidity Insurance (Industry, etc.) Convention, 1933 (No. 37); Invalidity Insurance (Agriculture) Convention, 1933 (No. 38); Survivors' Insurance (Industry, etc.) Convention, 1933 (No. 39); Survivors’ Insurance (Agriculture) Convention, 1933 (No. 40) | The Governing Body decided to shelve Conventions Nos. 35 to 40 with immediate effect. Furthermore, it decided to invite States parties to Conventions Nos. 35 to 40 to contemplate ratifying the Invalidity, Old-Age and Survivors’ Benefits Convention, 1967 (No. 128), and, as appropriate, to denounce on this occasion Conventions Nos. 35 to 40.  
14 |
| Invalidity, Old-Age and Survivors’ Benefits Recommendation, 1967 (No. 131) | | Invalidity, Old-Age and Survivors’ Benefits Convention, 1967 (No. 128) | The Governing Body decided to invite member States to contemplate ratifying Convention No. 128 and to inform the Office of any obstacles and difficulties encountered, if any, as well as of any possible needs for revision of this instrument.  
13 |
| Workmen’s Compensation (Minimum Scale) Recommendation, 1925 (No. 22) | NR | Workmen’s Compensation (Accidents) Convention, 1925 (No. 17) | The Governing Body decided:  
\[\begin{itemize}  
\item to invite States parties to Convention No. 17 and the Employment Injury Benefits Convention, 1964 (No. 121), to denounce Convention No. 17;  
\item to invite States parties to Convention No. 17 to contemplate ratifying Convention No. 121 and to denounce, on this occasion, Convention No. 17;  
\item to re-examine the status of Convention No. 17 whenever appropriate, in the light of new ratifications of Convention No. 121 which should result in a substantial decrease in the number of ratifications of Convention No. 17.  
\end{itemize} \]  
13 |
<table>
<thead>
<tr>
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<th>Decision of the Governing Body on the Convention</th>
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<tbody>
<tr>
<td>Workmen’s Compensation (Jurisdiction) Recommendation, 1925 (No. 23)</td>
<td>Workmen’s Compensation (Accidents) Convention, 1925 (No. 17)</td>
<td>idem.</td>
<td>The Governing Body decided:</td>
</tr>
<tr>
<td>Workmen’s Compensation (Occupational Diseases) Recommendation, 1925 (No. 24)</td>
<td>NR</td>
<td>Workmen’s Compensation (Occupational Diseases) Convention, 1925 (No. 18)</td>
<td>■ to invite States parties to Convention No. 18 and the Employment Injury Benefits Convention, 1964 (No. 121), to denounce Convention No. 18;</td>
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<td></td>
<td>■ to invite States parties to Convention No. 18 to contemplate ratifying Convention No. 121, and to denounce, on this occasion, Convention No. 18;</td>
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<td></td>
<td>■ to re-examine the situation of Convention No. 18 in due course, in the light of new ratifications of Convention No. 121 which should result in a substantial decrease in the number of ratifications of Convention No. 18. 17</td>
</tr>
<tr>
<td>Equality of Treatment (Accident Compensation) Recommendation, 1925 (No. 25)</td>
<td>Equality of Treatment (Accident Compensation) Convention, 1925 (No. 19)</td>
<td>The Governing Body decided to invite States parties to Convention No. 19 to contemplate ratifying the Equality of Treatment (Social Security) Convention, 1962 (No. 118), accepting the obligations of this latter, particularly those pertaining to its branch (g) (employment injury benefit). 18</td>
<td></td>
</tr>
<tr>
<td>Employment Injury Benefits Recommendation, 1964 (No. 121)</td>
<td>Employment Injury Benefits Convention, 1964 (No. 121)</td>
<td>The Governing Body decided to invite member States to examine the possibility of ratifying Convention No. 121 [table 1 amended in 1980] (taking due account of the flexibility clauses it contains), and to inform the Office of any obstacles and difficulties encountered, if any, that might prevent or delay its ratification. 19</td>
<td></td>
</tr>
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</table>
| Unemployment Provision Recommendation, 1934 (No. 44) |  | Unemployment Provision Convention, 1934 (No. 44) | The Governing Body decided:  
- to invite States parties to Convention No. 44 to contemplate ratifying the Employment Promotion and Protection against Unemployment Convention, 1988 (No. 168), and to denounce on this occasion Convention No. 44;  
- to invite States parties to Convention No. 44 to inform the Office of any potential difficulties inherent in the Convention, and in national law and practice, that might prevent or delay the ratification of Convention No. 168;  
- to defer the decision of shelving Convention No. 44 while waiting for the Office to inform it on ratification prospects of Convention No. 168. |
<p>| Reciprocity of Treatment Recommendation, 1919 (No. 2) | NR | Autonomous |  |
| Migration (Protection of Females at Sea) Recommendation, 1926 (No. 26) | NR | Autonomous |  |
| Migration for Employment Recommendation, 1939 (No. 61) | NR | Migration for Employment Convention, 1939 (No. 66) | The Governing Body decided to shelve Convention No. 66 with immediate effect. Furthermore, the question of the withdrawal of this Convention is included in the agenda of the 88th (2000) Session of the International Labour Conference. |
| Migration for Employment (Co-operation between States) Recommendation, 1939 (No. 62) | NR | Migration for Employment Convention, 1939 (No. 66) | idem. |</p>
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<tr>
<td>Migration for Employment Recommendation (Revised), 1949 (No. 86)</td>
<td>Migration for Employment Convention (Revised), 1949 (No. 97)</td>
<td>The Governing Body decided to invite member States to submit reports under article 19 of the Constitution and to ask the Committee of Experts to undertake a General Survey of reports on Conventions Nos. 97 and 143. This General Survey was submitted to the 87th (1999) Session of the International Labour Conference. Following its examination, it was agreed to include the question of migrant workers in the portfolio of proposals for the Conference agenda with a view to a general discussion which would pave the way for an examination of the possibility of revising Conventions Nos. 97 and 143.</td>
<td></td>
</tr>
<tr>
<td>Migrant Workers Recommendation, 1975 (No. 151)</td>
<td>Migrant Workers (Supplementary Provisions) Convention, 1975 (No. 143)</td>
<td>idem.</td>
<td></td>
</tr>
</tbody>
</table>