



COOPERATIVE FACILITY FOR AFRICA
Coop^{AFRICA}

Rwanda

Information Brochure for Applicants

on

Coop^{AFRICA} Challenge Fund

2009

In view of the large amount of enquiries, please do not telephone the ILO Coop^{AFRICA} team in the first instance. Questions should be directly addressed Mr Vincent Rutaremara (rutarevincent@yahoo.com), National Coop^{AFRICA} Focal Points for Rwanda as your first point of contact or by email to coopafrica@ilo.org.
To ensure a rapid response, enquiries should be sent in English if possible.

In partnership with:



Brochure

Introduction

The Cooperative Facility for Africa – in short Coop^{AFRICA} - is a technical cooperation programme mainly funded by DFID for the promotion of cooperative development in Africa. Located in the ILO Office in Dar es Salaam, Coop^{AFRICA} covers 9 countries in Eastern and Southern Africa with support of the ILO Cooperative Programme in Geneva. Coop^{AFRICA} aims at helping people to co-operate out of poverty as well as at tackling a variety of development constraints such as unemployment, lack of social protection, and lack of empowerment. This is done by assisting cooperatives to establish legal and policy environments conducive for their development; providing support services through identified centres of competence that are strengthened by the programme to provide support services to cooperatives; establishing and maintaining a challenge fund-type of mechanism that will provide support services – including expertise and advisory services, and development of training materials. Cooperative organisations in the region covered by the programme can then request assistance from the centres of competence¹ identified by Coop^{AFRICA} or by the applicant.

The programme disposes of three challenge funds namely for: ‘Services’, ‘Innovation’, and ‘Training’. All funds are accessible through a competitive demand-driven mechanism and transparent selection of the best initiatives proposed by organisations.

What is a Challenge Fund?

A challenge fund is an open financing mechanism that allocates grant funding through a competitive process. Challenge funds are set up to meet specific objectives. Bids are assessed against transparent criteria, and successful bidders must match the grant amount². A Selection Committee then awards grants to those projects that best meet the aims of the Fund.

Who can apply for assistance?

All cooperative-type organizations having identified specific needs related to cooperatives activities and/or areas for assistance to be trained or advised can apply:

- *primary cooperatives* including pre-cooperatives, community-based organizations etc.³;
- *cooperative unions* that carry out higher-level economic functions on behalf of primary cooperatives;
- *cooperative federations* that provide cooperatives and their members with voice and representation, as well as with non-economic services;

¹ These centres are institutions which have developed a well-known and proven expertise in specific cooperative-related areas.

² ‘Our Common Interest’: Report of the Commission for Africa, 2005.

³ Provided they carry out economic and/or social functions and comply with the provisions of ILO Recommendation 193 (cf. <http://www.ilo.org/ilolex/cgi-lex/convde.pl?R193>)

- *cooperative colleges* that provide research, education and training on cooperative related issues.

Other stakeholders close to the cooperative movement can apply to the Coop^{AFRICA} Challenge Funds (e.g. public or parastatal authorities, international and national development agencies, non governmental organisations, trade unions, employers' associations, private companies etc...) Nevertheless, if the applicant does not belong to the cooperative movement the applicant must demonstrate **a clear partnership** with a cooperative stakeholder (e.g. cooperative union or primary cooperative) in the implementation process and in the design of the proposal.

To be eligible the organizations must demonstrate compliance with the principles concerning international labour standards of the ILO by signing the certification of labour compliance.

Who can apply to provide assistance?

All organisations or institutions with the capability to provide technical support on cooperative-related activities such as training, guidance, advocacy, etc. can apply to Coop^{AFRICA} Challenge Funds as *Service Providers*. After an appraisal of applications based on some clearly defined criteria, decision will be made to categorize successful applicants as '*Centres of Competence*'⁴. These centres are institutions are *reliable, recognised and high quality business service provider that offers relevant services that strengthen cooperatives' identity as well as management and entrepreneurial capacities*. Through Coop^{AFRICA} Challenge Funds, those institutions will make their expertise available to cooperative organizations that need expertise in a given area in funded projects.

Centres of competence

To be eligible as centres of competence for Coop^{AFRICA}, the organization must demonstrate among others:

- **Technical expertise:** Significant experience in providing business type services with high level of qualification of the staff. Former experience working with cooperatives is definitely an asset, but the relevance of the expertise to cooperative promotion and development is key.
- **Capacity for support and guidance:** Be able to disseminate the expertise through sufficient highly qualified human resources as well as relevant technical skills, including communication skills.
- **Credibility and governance:** Have built or is in a position to build a reputation of trust and credibility- not only towards the target cooperative but including the wider community - demonstrating that the internal

⁴ For more information, please refer to the Guidelines on Centres of Competence, Coop^{AFRICA}, 2009

financial, budgetary records and procedures are sound, and that systems in place apply and sustain principles of good governance.

- Organisational and developmental capacity: Have the capacity to expand its structure and markets, as well as to relate to its environment through harnessing opportunities and adapting to changes. Demonstrate its commitment to issues related to gender, youth and vulnerability within its main activities and to be included in the design of services to cooperatives.
- Financial sustainability: Able to develop financial long term sustainability.
- A good level of understanding of the cooperative movement, its specifics, its values and its challenges.
- Compliance with the principles concerning international labour standards of the ILO by signing the certification of labour compliance.

4. What can Coop^{Africa} fund?

Challenge Fund for Services	Challenge Fund for Innovation	Challenge Fund for Training
<p>Coop^{AFRICA} supports the <i>modernisation of existing support services</i> which were previously offered by governments in the past, and where possible to get them transferred to the cooperative movement itself, with a perspective that they should become self-sufficient businesses themselves. The fund is also intended to support new services that may be set up to be of benefit to the cooperative movement. Support services include among others:</p> <ul style="list-style-type: none"> ▪ Technical expertise on production and technology ▪ Guidance on market information and market access; ▪ Audit or financial services; ▪ Management and development strategies; business planning ▪ Policy and institutional environment, advisory services ▪ Research ▪ Legal support ▪ Advocacy and communication <p>Identified Centres of Competence are key partners in this fund and their involvement in the implementation of activities is strongly encouraged.</p> <p>The following gives some examples of services that can be facilitated through this Challenge Fund:</p> <ul style="list-style-type: none"> ▪ Technical assistance by an established credit union for the setting up of savings and credit cooperatives in a country or region where such coops do not yet exist; 	<p>Due to their flexibility, cooperatives have the capacity to adjust themselves to changes in the business and policy environment (global and national) and to meet new members needs. New innovative types of cooperatives and cooperative activities are being formed but are not always known or recognized as useful.</p> <p>The objective of this Challenge Fund is thus to <i>promote new forms of cooperatives and cooperative activities</i> that have proven successful in some regions but are not yet (well) established on other African countries, including but not limited to :</p> <ul style="list-style-type: none"> ▪ Shared service cooperatives; ▪ Cooperatives formed by informal economy workers; ▪ Social service cooperatives; ▪ Funeral and burial cooperatives; ▪ Labour contracting cooperatives; ▪ Housing cooperatives; ▪ Social and community service cooperatives. <p>Please note that it is the activity or form of delivery that must be innovative. Applicants may choose to set up a new organisation but they are not required to.</p>	<p>The issue of provision for education and training services in Africa is very critical. In many African countries, Cooperative Apex Organisations, Cooperative Colleges or Development Centres have stagnated and are unable to meet the needs of more market based cooperatives or new forms of enterprise. The insufficiency and the inappropriateness of the support for education and training on the Continent are obvious.</p> <p>The objective of this Challenge Fund is to <i>improve the cooperative management</i> in the region covered by the programme. To this end, through the CFT, Coop^{AFRICA} aims to provide capacity-building services to cooperative members, leaders and managers, cooperative promoters, government officials, and to all other stakeholders. Such training services can include among others:</p> <ul style="list-style-type: none"> ▪ provision of updated cooperative curricula; ▪ provision of appropriate management and accounting systems and tools; ▪ staff training and training methods; ▪ adaptation of training material; ▪ provision of adequate cooperative support services.

<ul style="list-style-type: none">▪ Secondment of an expert to advise a cooperative on meeting export standards;▪ Advisory mission to assist in the design of a cooperative policy. <p>These are just examples and applications relating to a wide range of service activities are welcome.</p>		
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What are Coop^{AFRICA} objectives?

The objectives of Coop^{AFRICA} are threefold:

1. To improve governance, performance and efficiency of local cooperatives in order to strengthen their capacity to create jobs, generate income, reduce poverty, provide protection and give people a voice in civil society.
2. To improve the capacity of cooperative support institutions (regional and sectoral unions, colleges, development centres, relevant NGOs, government departments) to provide local cooperatives with organizational support and appropriate business development and monitoring services.
3. To assist national cooperative apex organizations in acquiring the technical capacity and political clout to effectively incorporate the cooperative approach as a key element into national, regional and continental programmes and strategies.

What are the selection criteria?

All projects must fulfil the following criteria:

- Contribute to the Coop^{Africa} objectives as mentioned above;
- Be in line with the national cooperative policy and/or priorities
- Contribute to the Decent Work Country Programme⁵ (DWCP);
- Demonstrate gender-sensitivity;
- Be in compliance with principles concerning international labour standards of the ILO;
- Follow the Coop^{Africa} application procedures and templates (see www.ilo.org/coopafrika);
- Demonstrate a sustainable impact especially after Coop^{AFRICA} withdraws;
- Cover an eligible country, within the budget range and an appropriate timeframe;
- Provide the required co-financing (cf. next section);
- Identify an institution with the capacity and expertise to implement the project (strongly recommended);

National Cooperative Policy in Rwanda

In order to develop a viable cooperative sector, a national policy of promoting the cooperatives has been designed. It fixes especially the global and specific objectives of development to reach on a three years horizon and proposes, for each specific objective, one or several strategies. These strategies will serve as a base to the design of a triennial priority actions plan.

The specific objectives are:

- Establishing a legal & statutory framework favorable to the establishment of a big number of cooperatives really autonomous, to their functioning and their growth;
- Establishing an institutional framework adapted to the cooperatives' needs, especially by implementing a consultation forum between all the partners;
- Facilitating the structuring of the cooperatives into intermediary organizations;
- Strengthening the active participation of the youth, women disabled persons and demobilized soldiers in the cooperative movement;
- By the cooperative education, training and human resources development to reinforce the effective ownership of the cooperatives by their members and professionalizing the cooperatives' management.
- Facilitating the access of the cooperative members to the information and communication technologies, in such a manner to allow them acquiring the necessary knowledge to the promotion of the good practices in the management of cooperatives and to be connected to the international markets.

- Be replicable as far as possible, so other organisations may learn from the project.

Special Note: In the context of the current **global economic crisis**, which has already taken a severe toll on the African economy, and which is likely to cause further falls in exports, enterprise downsizing, credit market imbalances and reduced social spending, resulting, for workers, in job losses and declining levels of income, Coop^{AFRICA} encourages applications which address sectors (e.g. commodity products) that are particularly hard hit, or which contribute to the mitigation of its impact on workers and their families in other ways (e.g. by enhancing access to social services through the cooperative approach).

Gender mainstreaming in projects

In most societies, the situation of women and men differ considerably in terms of their roles and responsibilities, access to and control over social, political and economic resources and opportunities for participation. For cooperative development projects, failure to adequately address gender issues can be a barrier towards achieving effective and sustainable results and in the worst case can unintentionally exacerbate existing inequalities; furthering gender equality is therefore critical to Coop^{AFRICA}'s aim to help people to co-operate out of poverty.

Challenge Fund applicants are called upon to ensure that the project design responds to the needs and interests of both women and men, and takes them into account in planning the project's objectives, activities and resource allocation. For example, in the implementation plan, specific activities - e.g. additional training courses for women - may be needed to enable both sexes to benefit from the project. Such activities, like other measures to ensure gender-equitable outcomes will need to be integrated in the project budget. Similarly, in monitoring and evaluation efforts, the effects - and possible longer-terms impacts - that the project will have on women and men's situations need to be assessed.

How much funding can Coop^{AFRICA} Challenge Fund provide?

Challenge Fund	Range	Applicant Contribution (Min.)	
		In cash	In kind
Services & Innovation	Up to USD 50,000 ⁶	10%	20%
Training	Up to USD 20,000	none	20%

What is the timetable?

All projects must start not later than 15 days after receiving the grant which will most likely not be at disbursement stage before March 2010⁷. The project timeframe should range from a few days (for a consultancy) to several months. The maximum project duration is only **9 months**. No funding will be provided after the termination of the programme and therefore all projects need to be finalized by **30 November 2010**, including evaluation and final progress reports.

What is the application procedure?

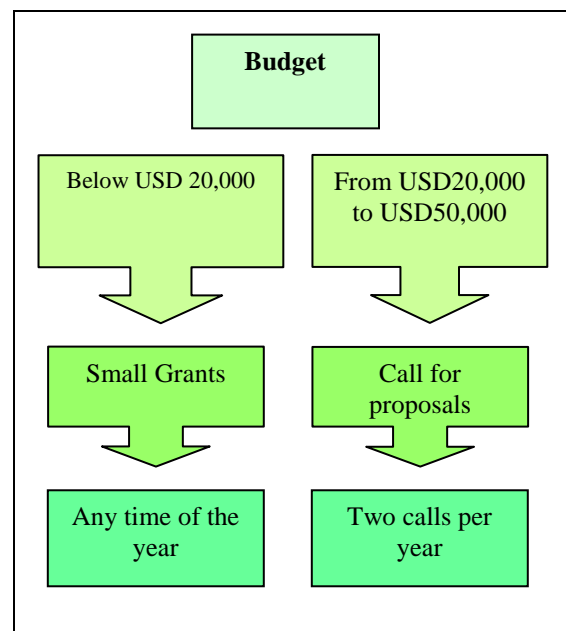
Applicants can submit a full-fledged proposal or a concept note⁸ for the Services, Training and Innovation Challenge Funds to the Coop^{AFRICA} Focal Point (preferably in soft copies). The concept note is a brief summary of the project and if it is successful applicants will be asked to provide a full-fledged project proposal for the next round. Concept notes and proposals must be written according to templates provided by Coop^{AFRICA}.

Small Grants

The “Coop^{AFRICA} Small Grants” allow the programme to respond quickly to specific and immediate needs through Challenge Funds for Service, Training and Innovation. The contribution by Coop^{AFRICA} to projects submitted in the framework of the “Coop^{AFRICA}

Small Grants” is up to a **maximum of USD 20,000 per project** which cannot be extended or complemented by other Coop^{AFRICA} grants.

Figure 1. Small grants vs. Call for proposals



⁶ Under special circumstances, proposals up to USD 150,000 will be considered.

⁷ To be considered in designing the project workplan

⁸ All templates are available for download at www.ilo.org/coopafrika.

Proposals can be submitted **at any time of the year** and decisions are directly communicated to applicants in about five weeks after reception by Coop^{AFRICA} of the proposal and all required documents.

Call for proposals

For larger grants, (for Services and Innovation only), a maximum of two calls for proposals are conducted per year. Three calls have been organised so far: the first in June 2008, the second in November 2008 and the third in April 2009. The deadline for applications for the fourth round is 18th October 2009. Coop^{AFRICA} invites also interested parties to submit project proposals ranging from USD 20.000 to USD 50.000 in the framework of its tendering procedure.

What is the selection procedure?

For small grants

- All Concept notes and proposals are collected by *Focal Points*;
- A review is made by Coop^{AFRICA} in consultation with key partners (Focal Points, experts, or selection committee members);
- Decisions are taken in about four weeks after reception by Coop^{AFRICA} of the proposal and all required documents.

For call for proposals

- All Concept notes and proposals are collected by *Focal Points*;
- Applications are then reviewed at national level by a *National Advisory Group*;
- Applications are transmitted to Coop^{AFRICA} for a first selection based on set criteria and NAGs recommendations;
- Selected applications are assessed by a panel of *international experts*;
- A second review is made by Coop^{AFRICA} according to experts' assessment;

Coop^{AFRICA} at national level

At national level, the selection process is managed by a Country Focal Point facilitating a National Advisory Group (NAG).

Focal Points play a key role in the sense that they liaise between the programme and national stakeholders.

NAGs are made of representatives from the cooperative movement (unions, federations, colleges, etc.) and other stakeholders (ministries, trade unions, etc.). They recommend proposals which are consistent with national policies and DWCP. Through this national platform, NAG members discuss the main national challenges of the cooperative movements and disseminate the information among stakeholders

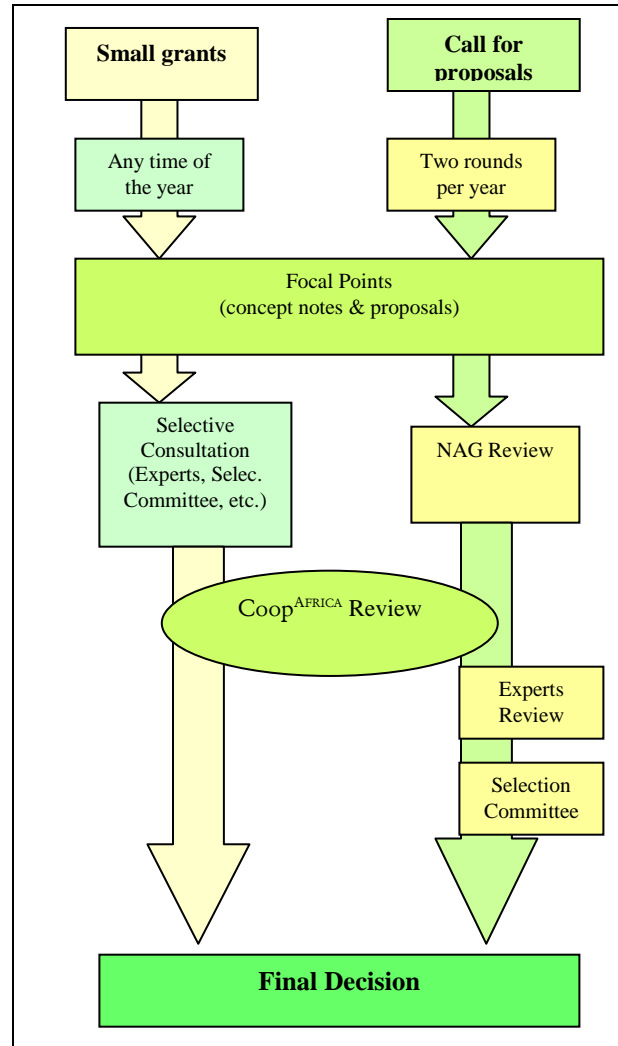
- Assessments from both experts and NAGs along with respective proposals are sent for final decision to a *Selection Committee*⁹.

Concept notes and proposals submitted to the Training Challenge Fund are only and directly assessed by Coop^{AFRICA} in consultation with its partners for a quick response.

Disbursement

Funding will be disbursed either to the requesting organisation or to the service provider (i.e. centre of competence). Coop^{AFRICA} may then subcontract a service provider, either identified through the applicant in their application or by Coop^{AFRICA} from a list of Centres of Competence, to support the requesting organisation. Coop^{AFRICA} will evaluate each project. Applicants will be responsible for the monitoring with the support of the Focal Point and NAG members. After completion of the project, Coop^{AFRICA} may request the cooperation of the beneficiary in providing necessary information or data for the preparation of case studies which directly relate to the project funded.

Figure 2 Selection Procedure



⁹ The Selection Committee is made of representatives of the UK Co-operative College, the International Co-operative Alliance, the International Labour Office, the International Trade Union Confederation, and the Committee for the Promotion and Advancement of Cooperatives